

# Summary of Changes Included in 2021 Act 58 (2021-23 Biennial Budget)

Provisions Related to  
Elementary and Secondary Education,  
Public Libraries, and Agency Operations

Prepared by the Policy and Budget Team  
Department of Public Instruction



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## KEY TO ABBREVIATIONS AND NOTES

### Commonly Used Acronyms

- **CESA** – cooperative educational services agency
- **DIN** – decision item narrative
- **DPI** – Department of Public Instruction
- **FTE** – full time equivalent
- **FY** – fiscal year
- **FED** – federal revenue
- **JCF** – Joint Committee on Finance
- **LEA** – local educational agency

### Fund Sources

- **GPR** – general purpose revenue
- **PR** – program revenue
- **PR-S** – program revenue-service
- **SEG** – segregated revenue

**FY21 Base** - The total FY21 authorized funding level for an agency or program. The base equals FY21 appropriations, pay plan modifications and any other supplements. It is this base that serves as the beginning point for calculating budget changes for the 2021-23 biennium.

## BIENNIAL BUDGET TIMELINE

**September 15, 2020** – DPI submits Part 1 of its 2021-23 biennial budget request for agency operations and public libraries to the Department of Administration (DOA).

**November 9, 2020** – DPI submits Part 2 of its 2021-23 biennial budget request for K-12 school aids to (DOA).

**February 16, 2021** – Governor Evers introduces his 2021-23 biennial budget proposal for all state agencies (2021 AB 68/SB 111).

**May 6, 2021** – JCF adopts motion #19, which removed several provisions of the Governor's 2021-23 biennial budget proposal from consideration during the Committee's deliberations on the budget. The K-12 policy and funding provisions that the Committee removed under motion #19 are noted as such in this summary.

**May 6, 2021** – JCF adopts motion #24, which included standard budget adjustments, reestimates for sum sufficient appropriations, and operational budget reductions to specified appropriations.

**May 27, 2021** – JCF takes action on the biennial budget for elementary and secondary education funding, public libraries and lifelong learning, and DPI operations (omnibus motion #59). Additionally, action taken by the Committee on June 17, 2021, under motion #2001, impacted funding for K-12 education.

**June 29, 2021** – The Assembly adopts and passes Assembly Substitute Amendment 2 to AB 68.

**July 1, 2021** – The Senate concurs with ASA 2 to AB 68 as amended.

**July 2, 2021** – Enrolled 2021 Act 58 presented to the Governor.

**July 8, 2021** – Governor Evers signs the budget bill into law, as 2021 Act 58 (reflects partial vetoes).

**July 9, 2021** – 2021 Act 58 is published.

**July 10, 2021** – 2021 Act 58 is generally effective (except as specified in the Act)

**NOTE:** This document summarizes proposed changes to current law appropriations and programs that are included in the Department's 2021-23 biennial budget request. The full request, with additional information for each item summarized below, can be found at: <https://dpi.wi.gov/policy-budget/2021-23-biennial-budget>.

## SUMMARY OF STATE SUPPORT FOR K-12 EDUCATION – 2021 WI Act 58

	<u>FY21 - Base</u>	<u>FY22</u>	<u>FY23</u>	<u>Total Change to Base</u>
<b>Categorical Aid Programs</b>				
Per Pupil Aid	\$ 616,973,000	\$ 608,756,800	\$ 607,527,300	\$ (17,661,900)
Special Education Categorical Aid	\$ 450,276,200	\$ 468,091,800	\$ 517,890,000	\$ 85,429,400
Achievement Gap Reduction Contracts	\$ 109,184,500	\$ 109,184,500	\$ 109,184,500	\$ -
Sparsity Aid	\$ 24,813,900	\$ 27,962,400	\$ 27,983,800	\$ 6,318,400
Pupil Transportation Aid	\$ 24,000,000	\$ 24,000,000	\$ 24,000,000	\$ -
High-Cost Transportation Aid	\$ 13,500,000	\$ 19,856,200	\$ 19,856,200	\$ 12,712,400
High-Cost Special Education Aid	\$ 9,353,800	\$ 11,106,000	\$ 11,439,200	\$ 3,837,600
Bilingual-Bicultural Aid/English Learner Aid	\$ 8,589,800	\$ 8,589,800	\$ 8,589,800	\$ -
State Tuition Payments	\$ 8,242,900	\$ 8,242,900	\$ 8,242,900	\$ -
Mental Health School-Based Services Grant	\$ 6,500,000	\$ 10,000,000	\$ 10,000,000	\$ 7,000,000
Head Start Supplement	\$ 6,264,100	\$ 6,264,100	\$ 6,264,100	\$ -
Mental Health Categorical Aid	\$ 6,000,000	\$ 12,000,000	\$ 12,000,000	\$ 12,000,000
Educator Effectiveness Grants	\$ 5,746,000	\$ 5,746,000	\$ 5,746,000	\$ -
School Lunch Match	\$ 4,218,100	\$ 4,218,100	\$ 4,218,100	\$ -
Aid for CCDEB's	\$ 4,067,300	\$ 4,067,300	\$ 4,067,300	\$ -
Special Education Transition Incentive Grant	\$ 3,600,000	\$ 3,600,000	\$ 3,600,000	\$ -
School Breakfast Grant	\$ 2,510,500	\$ 2,510,500	\$ 2,510,500	\$ -
Supplemental Per Pupil Aid	\$ 2,500,000	\$ -	\$ -	\$ (5,000,000)
Peer Review and Mentoring Grant	\$ 1,606,700	\$ 1,606,700	\$ 1,606,700	\$ -
Rural Teacher Talent Pilot Program	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ -
Special Education Transition Readiness Grant	\$ 1,500,000	\$ 1,500,000	\$ 1,500,000	\$ -
Summer School Programs Grant	\$ 1,400,000	\$ 1,400,000	\$ 1,400,000	\$ -
4K Start Up Grant	\$ 1,350,000	\$ 1,350,000	\$ 1,350,000	\$ -
School Day Milk Grant	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ -
TEACH Debt Service Aid	\$ 696,500	\$ 750,900	\$ 325,500	\$ (316,600)
Robotics League Participation Grant	\$ 500,000	\$ 500,000	\$ 500,000	\$ -
Transportation Aid for Open Enrollment	\$ 454,200	\$ 454,200	\$ 454,200	\$ -
Peer to Peer Support Grants	\$ 250,000	\$ 250,000	\$ 250,000	\$ -
Gifted and Talented Grant	\$ 237,200	\$ 474,400	\$ 474,400	\$ 474,400
SAGE Debt Service Aid	\$ 133,700	\$ 133,700	\$ 133,700	\$ -
Supplemental Aid	\$ 100,000	\$ 100,000	\$ 100,000	\$ -
<b>GPR Categorical Aids</b>	<b>\$ 1,317,068,400</b>	<b>\$ 1,345,216,300</b>	<b>\$ 1,393,714,200</b>	<b>\$ 104,793,700</b>
Tribal Languages (PR)	\$ 222,800	\$ 222,800	\$ 222,800	\$ -
Aid for AODA (PR)	\$ 1,284,700	\$ 1,284,700	\$ 1,284,700	\$ -
<b>PR Categorical Aids</b>	<b>\$ 1,507,500</b>	<b>\$ 1,507,500</b>	<b>\$ 1,507,500</b>	<b>\$ -</b>
School Library Aids	\$ 40,300,000	\$ 42,000,000	\$ 45,000,000	\$ 6,400,000
Educ Telecomm Access-DOA	\$ 15,984,200	\$ 15,984,200	\$ 15,984,200	\$ -
<b>SEG Categorical Aids</b>	<b>\$ 56,284,200</b>	<b>\$ 57,984,200</b>	<b>\$ 60,984,200</b>	<b>\$ 6,400,000</b>
<b>Total Categorical Aids</b>	<b>\$ 1,374,860,100</b>	<b>\$ 1,404,708,000</b>	<b>\$ 1,456,205,900</b>	<b>\$ 111,193,700</b>
<b>General Aids</b>				
General Equalization Aids	\$ 4,903,590,000	\$ 5,013,590,000	\$ 5,201,590,000	\$ 408,000,000
Eliminated Delayed Aid Payment*	\$ -	\$ 75,000,000	\$ -	\$ 75,000,000
Gen Aids-Hold Harmless (Sum Sufficient)	\$ -	\$ -	\$ -	\$ -
High Poverty Aid	\$ 16,830,000	\$ 16,830,000	\$ 16,830,000	\$ -
<b>Total General Aids (less delayed aid payment)*</b>	<b>\$ 4,920,420,000</b>	<b>\$ 5,030,420,000</b>	<b>\$ 5,218,420,000</b>	<b>\$ 408,000,000</b>
Total State School Aids (no tax credit)	\$ 6,295,280,100	\$ 6,435,128,000	\$ 6,674,625,900	\$ 519,193,700
School Levy Tax Credit	\$ 1,090,000,000	\$ 1,090,000,000	\$ 1,090,000,000	\$ -
<b>Total Cat/Gen School Aids &amp; Credits</b>	<b>\$ 7,385,280,100</b>	<b>\$ 7,525,128,000</b>	<b>\$ 7,764,625,900</b>	<b>\$ 519,193,700</b>
State Residential Schools	\$ 11,928,400	\$ 12,874,400	\$ 12,874,400	\$ 1,892,000
<b>Total State Support</b>	<b>\$ 7,397,208,500</b>	<b>\$ 7,538,002,400</b>	<b>\$ 7,777,500,300</b>	<b>\$ 521,085,700</b>
<b>Percent change to FY21 base appropriations:</b>		<b>1.9%</b>	<b>5.1%</b>	<b>3.5%</b>

\*The committee appropriated an additional \$75 million in FY22 to eliminate the delayed (July) general aid payment each year, but directs DPI to distribute total of \$5,013,590,000 in general aid in FY22.

## FUNDING CHANGES BY DECISION ITEM – 2021 WI Act 58

Decision Item	Fund Source	FY22	FY23	Expenditure Type
Special Education Categorical Aid	GPR	\$ 17,815,600	\$ 67,613,800	Categorical School Aid
High-Cost Transportation Aid	GPR	\$ 6,356,200	\$ 6,356,200	Categorical School Aid
Mental Health and Student Wellness Aid	GPR	\$ 6,000,000	\$ 6,000,000	Categorical School Aid
School-Based Mental Health Services Grants	GPR	\$ 3,500,000	\$ 3,500,000	Categorical School Aid
Sparsity Aid	GPR	\$ 3,148,500	\$ 3,169,900	Categorical School Aid
High-Cost Special Education Aid	GPR	\$ 1,752,200	\$ 2,085,400	Categorical School Aid
School Library Aids Reestimate	SEG	\$ 1,700,000	\$ 4,700,000	Categorical School Aid
Gifted and talented grants	GPR	\$ 237,200	\$ 237,200	Categorical School Aid
Per Pupil Aid	GPR	\$ (10,716,200)	\$ (11,945,700)	Categorical School Aid
School District General Aids and Revenue Limits	GPR	\$ 110,000,000	\$ 298,000,000	General School Aid
Eliminate Delayed Equalization Aid Payment	GPR	\$ 75,000,000	\$ -	General School Aid
Independent Charter School Programs Reestimate	GPR	\$ 539,200	\$ 2,204,900	Private Choice/SNSP/ICS
Milwaukee Parental Choice Program Reestimate	GPR	\$ (10,522,300)	\$ (5,906,700)	Private Choice/SNSP/ICS
Racine and Wisconsin Parental Choice Program Reestimates	GPR	\$ 15,421,300	\$ 34,904,400	Private Choice/SNSP/ICS
Special Needs Scholarship Program Reestimate	GPR	\$ 8,615,700	\$ 23,541,900	Private Choice/SNSP/ICS
Library Service Contracts	SEG	\$ 12,900	\$ 25,300	Public Libraries
Public Library System Aid	SEG	\$ 2,500,000	\$ 4,000,000	Public Libraries
Wisconsin Reading Corps	GPR	\$ 300,000	\$ 1,300,000	AIO (Non school aids)
Agency budget reductions	GPR	\$ (732,600)	\$ (732,600)	Operations
Debt Service Reestimate	GPR	\$ (6,400)	\$ (158,900)	Operations
Fuel and Utilities Reestimate	GPR	\$ (118,900)	\$ (120,200)	Operations
Pupil Assessment	GPR	\$ (2,000,000)	\$ (2,000,000)	Operations
WISELearn Digital Learning Portal	GPR	\$ (150,000)	\$ (200,000)	Operations
Program Revenue Reestimates	PR	\$ 928,300	\$ 915,200	Operations
Program Revenue Reestimates	PR-S	\$ 4,500,000	\$ 4,500,000	Operations
Standard Budget Adjustments	GPR	\$ 458,300	\$ 458,300	Standard Budget Adjust.
Standard Budget Adjustments	FED	\$ (11,100)	\$ (11,100)	Standard Budget Adjust.
Standard Budget Adjustments	PR	\$ 108,700	\$ 108,700	Standard Budget Adjust.
Standard Budget Adjustments	PR-S	\$ 302,200	\$ 302,200	Standard Budget Adjust.
<b>Total - all fund sources</b>		<b>\$ 234,938,800</b>	<b>\$ 442,848,200</b>	



## GENERAL AIDS & REVENUE LIMITS

### General Equalization Aids

- Provide increases of \$110,000,000 GPR in FY22 and \$298,000,000 in GPR FY23 for state general equalization aid to school districts in the 2021-22 and 2022-23 school years. This represents year-over-year increases of 2.2 percent in FY22 and 3.7 percent in FY23. Also, eliminate the delayed general aid payment (does not change total general aid payments to school districts, but shifts \$75,000,000 to appropriate the full state general aid appropriation in the applicable state fiscal year).

### Revenue Limit per Pupil

- No per pupil adjustment under revenue limits in FY22 or in FY23.

### Low Revenue Ceiling

- No increase to the Low Revenue Ceiling adjustment in FY22 or in FY23.

### Restore Two-Thirds Funding for Schools

- The amounts appropriated as K-12 state aids are estimated to provide two-thirds funding by FY23 (state aid as a proportion of partial school revenues).

## CATEGORICAL AIDS

### Mental Health Categorical Aid

- Provide \$6,000,000 GPR in FY22 and in FY23, to double base funding, but deny the Governor's proposed modifications to include all pupil support staff and remove aid tiers (i.e., maintain current law criteria).

### School-Based Mental Health Collaborative Grant Program

- Increase funding by \$3,500,000 GPR annually, beginning in FY22, to expand the School-Based Mental Health Services Grant program, to support more schools in connecting youth to mental health services.

### Special Education Categorical Aid

- Provide \$17,815,600 GPR in FY22 and \$67,613,800 GPR in FY23, to provide reimbursements of 28.2 percent in FY22 and 30 percent in FY23 (estimates based on cost projections).

### High-Cost Special Education

- Provide \$1,752,200 GPR in FY22 and \$2,085,400 GPR in FY23, to provide reimbursements of 40 percent in FY22 and in FY23 under current law eligibility criteria (estimates based on cost projections).

### Sparsity Aid

- Create a second tier of eligibility within the program to expand Sparsity Aid to school districts that meet the sparsity criteria (fewer than 10 members per square mile) and have 746 to 1,000 members, providing \$100 per member in Tier 2 eligible school districts. Provide \$3,148,500 GPR in FY22 and \$3,169,900 in FY23 to fully fund estimated aid eligibility for both tiers of aid.

### **Pupil Transportation Aid**

- Increase the amount paid to school districts and independent charter schools, for each student transported over 12 miles to and from the school attended in the regular school year, from \$365 to \$375. Eliminate the requirement that the department prorate aid payments for summer and interim session transportation based on the number of days a student rides the bus.

### **High-Cost Pupil Transportation Aid**

- Lower the threshold for eligibility from 145 to 140 percent of the statewide average transportation cost per member. Provide \$6,356,200 GPR in FY22 and in FY23 to fully fund estimated aid eligibility.

### **Grants to Support Gifted and Talented Pupils**

- Increase funding for grants to support programs for gifted and talented pupil by \$237,500 GPR in FY22 and in FY23 (double base funding for the grant).

### **Per Pupil Aid**

- Maintain funding at \$742 per pupil and reduced the appropriation by \$8,216,200 GPR in FY22 and by \$9,445,700 GPR in FY23, to reflect projected revenue limit membership.

### **Supplemental Per Pupil Aid**

- Eliminate the Supplemental Per Pupil Aid appropriation (\$2,500,000 GPR annually, provide approximately \$3 per pupil to school districts in FY21).

### **School Library Aids Reestimate**

- Increase funding by \$1,700,000 SEG in FY22 and \$4,700,000 SEG in FY23, to reflect reestimates of interest earnings from the Common School Fund for state aid to school districts for school library aids.

# INDEPENDENT CHARTER SCHOOLS, PRIVATE SCHOOL PARENTAL CHOICE, SPECIAL NEEDS SCHOLARSHIP PROGRAM, AND OPEN ENROLLMENT

## Adjustment to Per Pupil Payments

- Under current law, the per pupil payment is adjusted annually based on the per pupil adjustment under revenue limits for public school districts and the per pupil increase in school categorical aids (total increase in school categorical aids appropriations divided by total revenue limit membership). The resulting adjustment for these programs would be **\$36 for FY22 and \$63 for FY23**, based on revenue limit adjustments of \$0 in both years and the appropriations increases to school categorical aid programs in for FY22 and FY23. The per pupil payment amounts for each program are shown in the table below.

**Table 1. Per Pupil Payments – Joint Committee on Finance**

	Per Pupil Payment		
	FY21 Base	FY22	FY23
Private School Choice (K-8)	\$8,300	\$8,336	\$8,399
Private School Choice (9-12)	\$8,946	\$8,982	\$9,045
Independent Charter Schools	\$9,165	\$9,201	\$9,264
Special Needs Voucher	\$12,977	\$13,013	\$13,076
Open Enrollment	\$8,125	\$8,161	\$8,224
Open Enrollment - Special Education	\$12,977	\$13,013	\$13,076

## Independent Charter School Program Payment Reestimates

- Adjust appropriations to reflect projected enrollments and per pupil payments adopted by the Committee: \$539,200 in FY22 and \$2,204,900 in FY23 for Independent Charter Schools (ICS).
- Effective with the 2021-22 school year, eliminate the general aid reduction associated with legacy 2r ICS (authorized by the City of Milwaukee, University of Wisconsin—Milwaukee, and the University of Wisconsin—Parkside) that is applied to all school districts that receive general aid. As a result, school districts will receive more general aid, and an offsetting reduction in tax levy authority, (i.e., a net change of zero for school districts), compared to current law.

## Milwaukee Parental Choice Program Payment Reestimate

- Adjust the appropriation to reflect projected enrollments and per pupil payments adopted by the Committee: decrease of \$10,255,300 in FY22 and decrease of \$5,906,700 in FY23.

## Racine and Wisconsin Parental Choice Programs Payment Reestimate

- Adjust the appropriation to reflect projected enrollments and per pupil payments adopted by the Committee: \$15,421,300 in FY22 and \$34,904,400 in FY23.

## Special Needs Scholarship Program Payment Reestimate

- Adjust the appropriation to reflect projected enrollments and per pupil payments adopted by the Committee: \$8,615,700 in FY22 and \$23,541,900 in FY23.

## INFORMATION TECHNOLOGY AND PUBLIC LIBRARIES

### Public Library System Aid

- Increase funding by \$2,500,000 SEG in FY22 and \$4,000,000 SEG in FY23 for aid to public library systems, to support the operations and maintenance of public library services.

### Library Service Contracts

- Increase funding by \$12,900 SEG in FY22 and \$25,300 SEG in FY23 to fully fund the estimated costs of the library service contracts maintained by the department.

### WISELearn

- Reduce the appropriation for WISELearn (the digital learning portal) by \$150,000 GPR in FY22 and by \$200,000 GPR in FY23.

## AGENCY OPERATIONS AND OTHER PROGRAMS

### Debt Service Reestimate

- Adjust the department's base budget to reflect a reestimate of debt service on authorized bonds (decreases of \$6,400 GPR in FY22 and increase of \$158,900 GPR in FY23).

### Fuel and Utilities Reestimate

- Adjust the department's fuel and utilities budget for expected changes in prices and to reflect statistically normal weather conditions (decreases of \$118,900 GPR in FY22 and \$120,200 GPR in FY23).

### Pupil Assessments

- Reduce the state appropriation for Pupil Assessments by \$2,000,000 GPR in FY22 and in FY23.

### Reductions to Agency Operational Appropriations

- In addition to other changes, reduce budget authority in the following operational appropriations:
  - General Program Operations, by \$270,000 GPR in FY22 and FY23
  - WISEdash (longitudinal data system), by \$450,000 GPR in FY22 and F23
  - Renewable Energy Costs, by \$12,600 GPR in FY22 and FY23

### Revenue Reestimates

- Modify budget authority for Program Revenue (PR) appropriations by \$5,428,300 PR in FY22 and \$5,415,200 PR in FY23 to reflect projected revenues and expenditures for the following appropriations:
  - Teacher licenses fee revenue
  - GED/HSED credential fee revenue
  - Revenues received from other state agencies

### **Standard Budget Adjustments**

- Turnover reduction (-\$616,800 GPR and -\$724,900 FED, in FY22 and FY23).
- Full funding of continuing salaries and fringe (\$741,400 GPR, \$105,100 PR, \$291,700 PR-S, and \$700,000 FED, in FY22 and FY23).
- Overtime (\$274,000 GPR, \$3,600 PR, \$10,300 PR-S, and \$41,900 FED, in FY22 and FY23).
- Night and weekend differential (\$55,300 GPR, \$200 PR-S, and \$400 FED, in FY22 and FY23).
- Full funding of lease and directed moves costs (\$4,400 GPR and -\$28,500 FED, in FY22 and FY23).

### **Wisconsin Reading Corps**

- Increase funding for the WRC, by \$300,000 GPR in FY22 and \$1,300,000 GPR in FY23, to provide one-on-one tutoring services to school age children.

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