

**Summary of
2005 Wisconsin Act 25
Comparison of Joint Committee on
Finance/Legislature
and
Final 2005-07 Budget Act with Vetoes**

**Provisions Related to
Elementary and Secondary Education
and State Agency Operations**

**Also Includes Listing of Key Provisions from the
Department's 2005-07 Budget Request but NOT Included In
Governor's Final Bill**

**Prepared by Policy and Budget Team
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KEY TO ABBREVIATIONS

APPROPRIATIONS

GPR - Appropriations financed from general purpose revenues available in the state's general fund.

FED - Appropriations financed from federal revenues.

PR - Appropriations financed from program revenues, such as user fees or product sales.

PR-S - Program Revenue-Service - Appropriations financed from funds transferred between or within state agencies for the purpose of reimbursement for services or materials.

SEG - Appropriations financed from segregated revenues.

OTHER

FY - Fiscal year. For example, FY06 means the 2005-06 state fiscal year.

FTE - Full-time equivalent position.

FY05 Base - The total 2004-05 authorized funding level for an agency or program. The base equals 2004-05 appropriations, pay plan modifications and any other supplements. It is this base that serves as the beginning point for calculating budget changes for 2005-07.

TANF - Temporary Assistance to Needy Families. The federal TANF program provides an annual block grant to Wisconsin, which is the primary funding source for the Wisconsin Works (W-2) program, the child care program and a number of other public assistance expenditures.

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GENERAL SCHOOL AIDS

General Equalization Aids

AGENCY REQUEST:

- Increase general equalization aids to school districts by \$107,938,600 GPR in FY06 and \$218,575,800 GPR in FY07 to provide a 2.5 percent annual increase.

GOVERNOR:

- Increase general equalization aids by \$285,000,000 GPR in FY06 (6.6 percent) and \$415,000,000 GPR in FY07 (2.8 percent).
- It is estimated that school property tax levies under the Governor's budget will decrease by 1.0 percent in FY06 and 0.3 percent in FY07 (including the \$150 million increase in the school levy tax credit). If the levy credit increase is not counted, school property tax levies are projected to increase by 3.9 percent in FY07.

JOINT FINANCE/LEGISLATURE:

- Reduce Governor's funding by \$143,600,000 GPR in FY06 and \$184,800,000 GPR in FY07—results in a net increase in equalization aids of \$141,400,000 GPR in FY06 and \$230,200,000 GPR in FY07, for a biennial total increase of \$371,600,000 GPR. This would result in annual increases of 3.3 percent in FY06 and 2.0 percent in FY07.

VETO BY GOVERNOR:

- Partially veto nonstatutory sections related to authorizing the Department of Administration (DOA) secretary to lapse and transfer certain monies to the general fund. Authorize the DOA secretary to transfer \$330 million from the general fund to the general equalization aids appropriation in the Department of Public Instruction. Request the DOA secretary to transfer \$155,000,000 in FY06 and \$175,000,000 in FY07.
- Results in a net increase in equalization aids of \$296,400,000 GPR in FY06 and \$405,200,000 GPR in FY07, for a biennial total increase of \$701,600,000 GPR. This would result in annual increases of 6.9 percent in FY06 and 2.4 percent in FY07.

Streamlined Sales Tax Revenue

AGENCY REQUEST: None.

GOVERNOR:

- Recommends that any additional sales tax revenue generated during the 2005-07 biennium due to the Streamlined Sales Tax Project, in excess of amounts anticipated, be used to increase general school aids in FY07.
- Under this recommendation, the Department of Revenue will make a determination of any additional revenue from the project by September 1, 2006.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.

VETO BY GOVERNOR: N/A

School Levy Tax Credit

AGENCY REQUEST: None.

GOVERNOR:

- Increase the school levy tax credit by \$150 million beginning in FY08 (for the 2006-07 property tax year; credit is paid in FY08, but distributed based on school property tax levies from December 2006).
- The increase would be distributed under a new formula based on each municipality's share of general equalization aid, as determined by the Department of Revenue. This would permit the additional payments to better reflect a municipality's property value, providing a higher proportion of the payment to municipalities with lower property values (i.e. the additional payment is more "equalizing"). The current school levy tax credit of \$469.3 million is distributed based on a municipality's school property tax levy.
- Funding for the increased credit would not be needed until FY08. The Governor's budget does not increase appropriations in the 2005-07 biennium; however, an increase of \$150,000,000 annually over the base funding level would need to be provided in the 2007-09 biennium.

JOINT FINANCE/LEGISLATURE:

- Modify Governor's proposal by providing a \$50 million increase (rather \$150 million) effective for the 2006-07 property tax year, and distribute the new funds as under current law (rather than based on equalization aid level). Total levy credit would be \$519,305,000, an increase from \$469,305,000.
- As under the Governor, funding for the increased credit would not be needed until FY08.

VETO BY GOVERNOR:

- Partially veto this section to provide an additional \$73,745,000 in school levy tax credits beginning with property tax bills mailed December 2006 (2006-07 tax year). This has the effect of setting the appropriation amount at \$593,050,000 beginning in 2007 and continuing thereafter.
- As with above changes, since this partial veto affects payments made in July 2007, funding for the increased credit would not be needed until FY08.

Parental Consent Threshold for Chapter 220 Program

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Set the threshold for the percentage of pupils for which Milwaukee Public Schools (MPS) is required to receive written consent from the pupil's parent or guardian to transfer the pupil under the intradistrict transfer (Chapter 220) program at 95%, rather than the current law 100%, in 2005-06 and each year thereafter. If MPS does not meet the threshold, it loses equalization, intradistrict, and transportation aid related to the number of pupils by which MPS is short of the threshold.

VETO BY GOVERNOR: N/A

Negative Tertiary Aid Exclusion for Certain Costs

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Provide that, for equalization aid paid in the 2006-07 and 2007-08 school years, certain costs supported by monies drawn from a district's fund balance would be excluded from shared costs if the result would be an increase in the district's equalization aid payment.
- Require that a school district could only expend the funds under this provision on the balance of the district's unfunded pension liability under the Wisconsin Retirement System or on debt service costs for debt that was issued to refinance the balance of the unfunded pension liability.
- Under the equalization aid formula, districts with shared costs per pupil above the secondary cost ceiling (\$7,679 in 2004-05) and equalized value above the statewide average (\$407,263 in 2004-05) would generate negative aid as a result of any increase in shared cost. Had this provision applied in FY05, a total of 117 negative tertiary aid districts would have been eligible to spend reserve funds, if available, on any unfunded pension liability costs without incurring additional negative tertiary aid.
- To the extent that negative tertiary districts make these expenditures, there would be a redistribution of aid under this item from lower-value to higher-value districts related to these expenditures.

VETO BY GOVERNOR: N/A

REVENUE LIMITS

Per Pupil Revenue Limit Adjustment

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Reduce the per pupil revenue limit adjustment from \$248 (under current law projections) to \$120 in FY06 and from \$252 to \$100 in FY07. It is estimated that this will reduce statewide revenue limit authority for school districts by about \$350 million over the biennium (\$110 in FY06 and \$240 in FY07).

VETO BY GOVERNOR:

- Restore the per pupil revenue limit adjustment back to current law. Under current projections, the adjustment will be \$248 in FY06 and \$252 in FY07.

Declining Enrollment Revenue Limit Exemption

AGENCY REQUEST:

- Maintain the current three-year pupil enrollment rolling average calculation for revenue limits, but change the current 75 percent hold harmless non-recurring exemption to a recurring exemption that districts could retain in their base revenue limit for the following year.
- Making the 75 percent revenue limit exemption recurring would (compared to current law) provide roughly \$25-30 million in additional annual statewide revenue limit authority (above the \$25-30 million now allowed on a non-recurring basis), beginning in the second year of the recurring exemption implementation (2006-07 if implemented in 2005-06).

GOVERNOR:

- Modify the agency's request by, beginning in FY07, requiring DPI to calculate a school district's revenue limit by using either a three-year or five-year rolling average of pupil enrollment for both the current and prior year calculations. Provide that DPI shall use the enrollment calculation that would provide each school district with the greatest revenue limit.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.

VETO BY GOVERNOR: N/A

Low Revenue Ceiling Adjustment

AGENCY REQUEST:

- Increase the per pupil low revenue ceiling amount by \$400 annually, to \$8,200 in FY06 and to \$8,600 in FY07, to continue to provide the state's lowest spending districts with the opportunity to narrow the disparity with the highest spending districts.
- There is no state fiscal impact. However, this proposal would allow over 125 of the state's school districts to increase their revenues beyond the annual allowable per pupil adjustment each year with an estimated fiscal impact of \$15-25 million in additional revenue limit authority in FY06 and \$25-35 million in additional authority in FY07.

GOVERNOR:

- Modify the agency's request by increasing the low revenue ceiling exemption from \$7,800 in FY05 to \$8,100 in FY06 and \$8,400 in FY07.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Unused Revenue Limit Carryover

AGENCY REQUEST:

- Increase the allowable percentage of unused revenue limit carryover for school districts from 75 percent to 100 percent beginning in FY06.
- There is no state fiscal impact, but this change would provide school districts additional revenue limit authority. The use of such authority would be dependent on local school board decisions.
- Had this provision been in effect for the calculation of revenue limits for FY04, the 100 percent carryover adjustment would have generated revenue limit authority of nearly \$3.7 million for those districts, an increase of approximately \$900,000 compared to current law.

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request, but make it effective for FY05 instead of FY06.

VETO BY GOVERNOR: N/A

CATEGORICAL AIDS

Advanced Placement (AP)

AGENCY REQUEST:

- Request \$200,000 GPR annually in FY06 and FY07 to award grants to school districts to partially reimburse the costs related to offering AP courses to students. Grants are available only to schools that are not currently offering AP courses or programs. Grants will be awarded based on the number of students participating in AP courses (limited to \$300 per student per semester).
- Request 1.0 FTE consultant to administer the AP grants and to serve as a gifted and talented lead position (\$66,300 GPR in FY06 and \$86,700 GPR in FY07).

GOVERNOR:

- Modify the department's request to provide \$100,000 GPR annually for grants in FY06 and FY07.
- Approve the department's request to provide funding for 1.0 FTE consultant to administer the AP grants and to serve as a gifted and talented lead position.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Supporting Gifted and Talented Students

AGENCY REQUEST:

- Request \$182,000 GPR annually in FY06 and FY07 to serve academically talented pupils across the state by establishing a school district cooperative grant program that will provide challenging advanced curriculum and assessments for middle schools.
- The model is proposed to be funded at 13 sites (12 Cooperative Educational Service Agencies [CESAs] and Milwaukee Public Schools). At each site, four to six middle schools would participate with approximately 25-30 pupils.

GOVERNOR:

- Modify request by providing \$91,000 GPR each year in grants for advanced curriculum and assessments for gifted and talented middle school students.

JOINT FINANCE/LEGISLATURE:

- Modify the Governor's request by providing an additional \$91,000 GPR each year for gifted and talented middle school pupils, for a total of \$182,000 GPR each year.

VETO BY GOVERNOR: N/A

Pupil Transportation Aid

AGENCY REQUEST:

- Increase the current transportation aid appropriation by \$21,130,000 GPR annually in FY06 and FY07 to do the following: (a) fully fund the current appropriation; (b) double the state statutory transportation reimbursement rates to reflect increased costs of transporting pupils in all districts; and (c) provide even higher reimbursement rates to districts transporting pupils the farthest distances (over 12 miles).

GOVERNOR:

- Convert base funding (\$17,742,500) in the pupil transportation appropriation under s. 20.255(2)(cr) from GPR to transportation fund SEG.
- Provide \$3,200,000 SEG in additional transportation aid in FY06 to support an increase in the transportation reimbursement rates for pupils who travel more than eight miles to school. In FY07, provide \$13,200,000 SEG in transportation aid to eliminate the existing proration of aid and to increase reimbursement rates for all travel distances.

Distance in miles	Current Rate/Pupil	New - FY06	New - FY07
0-2 Hazardous	\$12	n/c	\$ 16
2-5	30	n/c	40
5-8	45	n/c	65
8-12	60	\$ 82	120
12+	68, 75, 85	150	200

JOINT FINANCE/LEGISLATURE:

- Modify the Governor’s request. Adopt Governor’s funding request for FY06. Reduce funding by \$3,650,000 GPR in FY07.
- Delete the Governor’s provision to convert base funding from GPR to SEG. Also fund this request with GPR rather than SEG.
- This would provide for a total funding increase of \$3,200,000 GPR in FY06 and \$9,550,000 GPR in FY07.
- Modify the per pupil transportation rates as follows:

Distance in miles	FY06	FY07
0-2 Hazardous	n/c	\$ 15
2-5	n/c	35
5-8	n/c	55
8-12	\$ 82	110
12+	150	180

VETO BY GOVERNOR: N/A

Bilingual-Bicultural Education Aid

AGENCY REQUEST:

- Request \$14,393,100 GPR in FY06 and \$16,434,700 GPR in FY07 to increase the current bilingual-bicultural aid program to reimburse approximately 30% of approved prior year costs (up from 12% in FY05) for school districts required to offer bilingual-bicultural education programs.

GOVERNOR:

- Modify the department’s request to provide an additional \$782,400 GPR in FY06 and \$1,599,000 GPR in FY07 to maintain the state’s share of bilingual-bicultural costs at an estimated 12%.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor’s request.

VETO BY GOVERNOR: N/A

English as a Second Language for Southeast Asian Children

AGENCY REQUEST: None.

GOVERNOR:

- Transfer the English as a Second Language program for Southeast Asian children, funded at \$100,000 annually, from the Department of Workforce Development to the department. The funding source for this program will be transferred from the federal Temporary Assistance for Needy Families block grant to GPR. Funds are awarded to the Wausau School District to provide English instruction to Southeast Asian children ages 3 through 5.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Mentoring Grants for Initial Educators

AGENCY REQUEST:

- Request a new mentoring categorical aid grant program to provide \$750 per initial educator (\$2,625,000 GPR in FY06 and FY07). This request assumes the following: a) there will be approximately 3,500 initial educators each year and b) there will be one mentor per initial educator.

GOVERNOR:

- Modify the department's request to match each district's mentoring expenditures, up to \$375 per initial educator (\$1,312,500 GPR annually in FY06 and FY07).

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's GPR funding request. Instead, require DPI to increase teacher license fees from \$100 to \$150 per application. Specify that the program revenue attributable to the increase would be used to fund grants to school districts to provide mentors for initial educators. Provide \$1,350,000 PR in FY07 in a new aid appropriation for this purpose.
- Require the department to fund each district's mentoring expenditures, up to \$375 per initial educator employed by the school district. Provide that the fee increase would first apply to license applications filed on or after January 1, 2006, and grants would be provided beginning in FY07.
- Increase anticipated 10% lapse requirement from teacher license revenues by \$150,000 in FY07.

VETO BY GOVERNOR:

- Delete the teacher license fee increase and the requirement that the department use licensing fee revenue for the mentoring grant program. Delete the reference to program revenue-service as the fund source of the appropriation created for the grant program. This partial veto will preserve the mentoring grant program and restore GPR as the fund source of the \$1,350,000 beginning in FY07.

Differentiated Teacher Compensation Pilot

AGENCY REQUEST: None.

GOVERNOR:

- Provide \$600,000 GPR in FY06 and \$1,200,000 GPR in FY07 to create a competitive two-year nonrenewable grant program for school districts to design, develop and pilot a differentiated

compensation model for teachers. The grants are to encourage districts to develop innovative ways to reward teachers for skills and knowledge that enhance student performance.

- Grants may be awarded to no more than 20 school districts and may not exceed \$100,000 each.
- Preference is to be given to districts that have the support of their teachers, the community and businesses.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.

VETO BY GOVERNOR: N/A

School Breakfast Reimbursement Rate

AGENCY REQUEST:

- Request an increase in the per meal reimbursement rate from 10 cents to 15 cents per breakfast served by public and private schools under the state's School Breakfast Program.

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request (maintain current law – 10 cents per breakfast).

VETO BY GOVERNOR: N/A

TANF Funding Changes – Head Start

AGENCY REQUEST: None.

GOVERNOR:

- Replace \$3,500,000 funding provided by the federal Temporary Assistance for Needy Families (TANF) block grant with GPR in the Head Start supplement appropriation.
- This proposal would increase the department's existing GPR Head Start supplement appropriation from \$3,712,500 to \$7,212,500.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

American Indian Studies/Language and Culture Education Programs

AGENCY REQUEST:

- Request \$80,600 PR-S in FY06 and \$263,800 PR-S in FY07 from tribal gaming revenues to fund an expanded American Indian studies program and the American Indian Student Achievement Network, including the addition of a 1.0 FTE American Indian education consultant to existing department staff.
- Request \$150,000 PR-S in FY07 to fund a competitive grant program to provide assistance to collaborative student-school-community-based diversity education programs.

GOVERNOR:

- Approve agency request.
- In addition, provide \$260,000 PR-S annually in FY06 and FY07 from tribal gaming revenues to fund alternative schools that provide American Indian language and culture education programs. This restores funding in the department that was deleted in the 2003-05 biennial budget.
- Also provide \$50,000 PR-S annually in FY06 and FY07 from tribal gaming revenues to fund education programs at Beloit College about Native American cultures. This restores funding in the department that was deleted in the 2003-05 biennial budget.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.

VETO BY GOVERNOR: N/A

Special Education Aid

AGENCY REQUEST:

- Increase special education categorical aid by \$25,688,200 GPR in FY06 and \$48,290,000 GPR in FY07 to reimburse 30 percent of estimated prior year aidable costs (up from a projected 29 percent in FY05).
- Request a statutory change that would permit guidance counselors to be included as an eligible category for cost reimbursement under the categorical aid beginning in FY07.

GOVERNOR:

- Modify request by providing \$12,000,000 GPR in FY07.
- It is estimated that the Governor's proposal will allow for reimbursement of 27.8 percent of prior year aidable costs in FY06 and 27.3 percent in FY07.
- Approve the statutory change to add guidance counselors as an eligible category for cost reimbursement.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request providing \$12,000,000 GPR in FY07 (reimbursement rates estimated at 28.1 percent in FY06 and 27.7 percent in FY07).
- Modify the statutory change by adding school nurses, as well as guidance counselors, as an eligible category for cost reimbursement.
- In addition, require the department to conduct a study on special education categorical aid distribution on a census basis, rather than a cost reimbursement basis under current law. Require the department to submit a report and make recommendations to the Joint Committee on Finance by December 1, 2006.
- Further, request the Legislative Council to conduct a study concerning the effectiveness of Wisconsin's current special education policy and funding. Specify that the study would review statewide data and historical trends, examine funding sources, and survey national reform efforts.

VETO BY GOVERNOR:

- Veto, as unnecessary, the requirement that the department conduct a study on special education categorical aid distribution. Statutory language is not required for the department to conduct a study.
- Veto, as unnecessary, the provision to request a Joint Legislative Council study of the effectiveness of the state's special education policy and funding. Statutory language is not required for the Legislature to request a Joint Legislative Council study.

High-Cost Special Education Aid

AGENCY REQUEST:

- Request \$5,000,000 GPR annually in FY06 and FY07 to provide aid to help offset costs of educating children with high-cost special needs. The grants would reimburse 90% of special education costs in excess of \$30,000 per special education student.

GOVERNOR:

- Modify the department's request by providing \$3,500,000 GPR in FY07.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Medicaid School-Based Services

AGENCY REQUEST: None.

GOVERNOR:

- Delete the requirement established in 2003 Act 33 that the department lapse to the general fund, from the aids for special education appropriation, an amount equal to the amount paid by the Department of Health and Family Services (DHFS) under the supplementary payment for school medical services and related provisions. No amount was paid by DHFS and thus, no lapses occurred in the 2003-05 biennium under these provisions.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

4-Year-Old Kindergarten (4K) Start-Up Grants

AGENCY REQUEST:

- Request \$3,000,000 GPR in FY07 to create a new two-year categorical grant program offering a start-up grant for school districts wishing to implement 4K. The grant is proposed to be \$3,000 per 4K pupil to districts in the first year of their offering a new 4K program and \$1,500 in the second year.
- Request statutory language that, beginning in FY07, would permit all school districts that adopt "community approaches" to early care and education to count an additional 0.1 FTE toward funding for each 4K pupil enrolled in the district.

GOVERNOR:

- Approve start-up grant funding.
- Deny proposal to count an additional 0.1 FTE toward funding for each 4K pupil in districts using "community approaches." However, districts that establish 4K programs using "community approaches" would receive priority for funding under the start-up grants.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.

VETO BY GOVERNOR: N/A

Student Achievement Guarantee in Education (SAGE)

AGENCY REQUEST:

- Request \$27,000,400 GPR in FY06 and \$29,332,900 GPR in FY07 to: a) increase the per low-income pupil full-time equivalent reimbursement rate from \$2,000 to \$2,500 in both years of the biennium; b) allow new schools to join the program in FY07 (assumes approximately 10 schools, specifying a one-year application window); and c) put in place an electronic reporting system for SAGE data.
- Consolidate the two existing SAGE aid appropriations into one.
- The department reestimated \$100,000 GPR less in SAGE debt service aid in each year.

GOVERNOR:

- Modify the department's request to: a) provide \$14,754,900 GPR in FY06 and \$29,317,900 GPR in FY07 to increase the per low-income pupil full-time equivalent reimbursement rate from \$2,000 to \$2,250 in FY06 and to \$2,500 in FY07; and b) allow new schools to join the SAGE program in FY07 (assumes approximately 10 schools).
- For the new contracts that would begin in the 2006-07 school year, class sizes are to be reduced to 15 in the following manner: 1) in the 2006-07 school year, at least grades kindergarten and one; 2) in the 2007-08 school year, at least grades kindergarten to 2; and 3) in the 2008-09 to 2009-10 school years, at least grades kindergarten to 3.
- SAGE aid payments are to be made in FY07 first to schools that have renewed prior contracts. Then, any remaining funds are to be given to the new schools with highest priority being given to those new schools that have the highest percentage of low-income pupil enrollment. The department is to ensure that it fully expends the amount appropriated.
- The electronic reporting system was not approved.
- Approve the department's request to consolidate the two SAGE aid appropriations.
- Approve the department's reestimate of SAGE debt service aid.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's recommendation to increase SAGE per low-income pupil aid to \$2,250 in 2005-06 and \$2,500 in 2006-07. Further modify the Governor's proposal for SAGE per pupil amounts by deleting \$12,170,500 GPR in FY06 and \$24,584,500 GPR in FY07, reducing the net increase to fully fund estimated SAGE enrollments under current law to \$2,584,400 GPR in FY06 and \$3,558,400 GPR in FY07.
- Delete the Governor's request for a fourth round of SAGE contracts, reducing funding by \$1,175,000 GPR in FY07.
- Modify current law to allow school districts to forego SAGE aid to any school for grades 2 or 3, or both, beginning in the 2005-06 school year. Unexpended monies would lapse into the general fund at the end of each fiscal year.
- Allow Milwaukee Public Schools to utilize SAGE monies for any of the following purposes: a) comply with current SAGE requirements (including 15:1 pupil-teacher ratios in grades K-3); b) comply with current Preschool through Grade 5 (P-5) program requirements (25:1 pupil-teacher ratios in grades P-5); or c) any combination of pupil-teacher ratios between 15:1 and 25:1 in grades P-5. SAGE aid would remain \$2,000 per low-income pupil that is enrolled in grades K-3.
- Approve the Governor's request to consolidate the two SAGE appropriations.
- Modify the Governor's request by reducing SAGE debt service aid by an additional \$50,000 GPR annually as a reestimate of debt service costs.

VETO BY GOVERNOR:

- Veto language permitting school districts that currently participate in SAGE to opt out of grades 2 or 3, or both. The Governor believes this provision is “contrary to the intent and spirit of the SAGE program”.
- Veto provision expanding eligible uses for SAGE funding in Milwaukee Public Schools to include meeting Preschool through Grade 5 (P-5) program criteria.

Aid for Alcohol and Other Drug Abuse (AODA) Programs

AGENCY REQUEST: None.

GOVERNOR:

- Reduce the department’s AODA aids appropriation annually by \$47,000 PR-S to reflect the projected penalty surcharge revenues administered by the Office of Justice Assistance.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor’s request.

VETO BY GOVERNOR: N/A

Alternative Education

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Allocate \$190,000 GPR annually in FY06 and FY07 from the Alternative Education appropriation to the non-profit Second Chance Partnership. The allocation will create a pilot work-based learning program for up to 32 at-risk pupils to take part in apprenticeships at the same time they are earning high school diplomas.
- From a sum sufficient appropriation, require DPI to pay Second Chance \$4,610 multiplied by the number of pupils that participate in the program. DPI must also reduce school aid that a school district is eligible to receive by an amount equal to what is paid to Second Chance for pupils that are enrolled in that school district. DPI is to ensure that the aid reduction lapses into the general fund and that it does not affect the amount determined to be received by a school district as state aid for any other purpose.

VETO BY GOVERNOR: N/A

Children-at-Risk

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Allocate \$250,000 GPR in FY06 and \$750,000 GPR in FY07 from the Children-at-Risk program to the Educare Center of Milwaukee. The provision specifies that this allocation would come from Children-At-Risk aid that Milwaukee Public Schools would otherwise receive.

VETO BY GOVERNOR: N/A

Charter and State Residential School Eligibility for State Lunch Aid

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Provide that independent charter schools participating in the Milwaukee and Racine charter program, as well as the state residential schools in Janesville and Delavan, be specified as eligible entities for state school lunch matching payments. These state matching payments would be made from funds currently budgeted for this purpose.

VETO BY GOVERNOR: N/A

Project Lead the Way

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- In a separate appropriation for annual grants for Project Lead the Way, provide \$250,000 GPR annually to provide discounted professional development services and software to participating Wisconsin high schools.

VETO BY GOVERNOR: N/A

Grant for Technology Consortia

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Allocate \$25,000 SEG annually from the appropriation for telecommunications access for school districts, under the Department of Administration, for grants to consortia of school districts meeting the following criteria for the purpose of developing and implementing a technology-enhanced high school curriculum: (a) the curriculum is developed for and implemented through streaming video conferencing and on-line course work; (b) the consortium includes high schools from at least eight school districts; (c) the participating school districts collectively contribute an amount equal to at least the amount of the grant received in the same fiscal year; and (d) the curriculum is made available to each high school participating in the consortium.

VETO BY GOVERNOR: N/A

Tuition Payments—Students in Institutions or Foster/Group Homes

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Reduce the appropriation for tuition payments by \$250,000 GPR annually to reflect projected expenditures. The appropriation is used to reimburse school districts and county children with disabilities education boards (CCDEBs) for the cost of educating children who live in properties for which there is no tax base support, including property tax exempt foster or group homes, and state or federal institutions.

VETO BY GOVERNOR: N/A

CHOICE, CHARTER AND OPEN ENROLLMENT

Milwaukee Parental Choice Program (MPCP)

AGENCY REQUEST:

- Reestimate the MPCP sum-sufficient appropriation and request an additional \$6,361,600 GPR in FY06 and \$8,611,200 GPR in FY07.
- The department anticipates that the MPCP will reach its membership cap of approximately 14,800 FTE in both years of the 2005-07 biennium.
- The department recommends a 2.5 percent annual increase in general equalization aids in both FY06 and FY07. Thus, according to the department's budget, the estimated MPCP per pupil payment will increase by \$149 over its FY05 level (\$5,943) in FY06 and by an additional \$152 over its FY06 level in FY07.
- The department estimates that in FY06, 14,800 pupils (an increase of 700 over the estimated base of 14,100 pupils in FY05) will participate in the program at a per pupil cost of \$6,092, totaling \$90,161,600. In FY07 14,800 pupils will again participate in the program at a per pupil cost of \$6,244, totaling \$92,411,200.

GOVERNOR:

- Modify the department's request to provide \$9,958,000 GPR in FY06 and \$12,607,200 GPR in FY07.
- The Governor recommends a 6.6 percent increase in general equalization aids in FY06 and 2.8 percent in FY07. Thus, the estimated MPCP per pupil payment will increase by \$392 over its FY05 level (\$5,943) in FY06 and by an additional \$177 over its FY06 level in FY07.
- Estimate that in FY06, 14,800 pupils (an increase of 700 over the estimated base of 14,100 pupils in FY05) will participate in the program at a per pupil cost of \$6,335, totaling \$93,758,000. In FY07, 14,800 pupils will again participate in the program at a per pupil cost of \$6,514, totaling \$96,407,200.

JOINT FINANCE/LEGISLATURE:

- Modify Governor's request, based on the equalization aid funding increases described earlier, of 3.3 percent in FY06 and 2.0 percent in FY07. Delete \$2,900,800 GPR in FY06 and \$3,729,600 GPR in FY07.
- Results in an increase to the MPCP per pupil payment from \$5,943 in FY 05 to \$6,139 in FY06 and \$6,262 in FY07. This is a lower payment level than in the Governor's budget (\$6,335 and \$6,514).
- Require teachers who have primary responsibility for academic instruction of pupils in choice schools to be high school graduates or to hold a declaration of equivalency of high school graduation.
- Specify that pupils who attend choice schools continue to remain eligible for the program if the pupil's family income is less than 220% of the federal poverty level. (Current law requires that for a pupil to participate in the program, his or her family income must be 175% of the federal poverty level.) Siblings of pupils already attending a choice school are initially eligible for participation in the program if the pupil's family income is less than 220% of the federal poverty level. Pupils who leave the program must meet the income requirement of 175% to reenter the program; however, the 220% threshold applies if the pupil has a sibling who is still in the program. These provisions first apply to pupils who attend choice schools in the 2005-06 school year.
- Beginning in the 2005-06 school year, delete prior-year participation requirements for pupils applying to the choice program. (Under these requirements, a pupil, in the school year prior to his or her enrollment in a choice school, must have been enrolled in either Milwaukee Public Schools, the choice program, or grades K through three in private schools located in the City of Milwaukee, or not enrolled in school.)

VETO BY GOVERNOR:

- Increase funding, based on the equalization aid funding increases described earlier of 6.9 percent in FY06 and 2.4 percent in FY07. Provide an additional \$1,725,700 GPR in FY06 and \$1,945,500 GPR in FY07. Total program funding in Act 25 is \$90,857,200 GPR in FY06 and \$92,677,600 GPR in FY07.

- Results in an increase to the MPCP per pupil payment from \$5,943 in FY 05 to \$6,351 in FY06 and \$6,501 in FY07.
- Veto the increase to 220% of the federal poverty level as the level to which pupils remain eligible to participate in MPCP.
- Veto the repeal of the requirement that pupils entering MPCP must have been enrolled in a choice school, been enrolled in a Milwaukee public school, been enrolled in grades kindergarten through three in a Milwaukee private school or not been enrolled in school in the previous year.
- The Governor said these provisions should be part of a “comprehensive proposal that addresses the needs of both choice program and Milwaukee Public Schools students” because there are questions regarding the “quality of some choice schools” and because MPCP does not require testing. In addition, the “comprehensive package” should, according to the Governor, raise the choice cap and improve MPCP accountability both educationally and operationally.

Milwaukee/Racine Charter School Program (MRCSP)

AGENCY REQUEST:

- Reestimate the MRCSP sum-sufficient appropriation and request an additional \$3,936,100 GPR in FY06 and \$7,613,500 GPR in FY07.
- The per pupil payment for the MRCSP is increased by the increase in the per pupil amount paid to private schools participating in the Milwaukee Parental Choice Program (MPCP). The MPCP per pupil payment under the department’s budget request (see above) is to increase by \$149 over the FY05 level in FY06, and \$152 over the FY06 level in FY07. Thus, the estimated MRCSP per pupil payment will increase by \$149 over its FY05 level (\$7,111) in FY06 and by an additional \$152 over its FY06 level in FY07.
- The department estimates that in FY06, 4,500 pupils will participate in the program at a per pupil cost of \$7,260, totaling \$32,670,000. The department estimates that in FY07, 4,900 pupils will participate in the program at a per pupil cost of \$7,412, totaling \$36,318,800.
- In addition, in order to fully pay Racine Unified School District (RUSD) the aid required under current law, it is estimated that the sum sufficient charter school appropriation would need to be increased by \$1,426,100 (260 prior year pupils x \$5,485 current year aid per pupil) in FY06 and \$1,454,700 (260 prior year pupils x \$5,595 current year aid per pupil) in FY07 in order to fully fund this appropriation.
- Thus, in order to fully fund the charter school sum sufficient appropriation (payments to charter school operators and RUSD), the state would be required to provide \$34,096,100 in FY06 and \$37,773,500 in FY07.

GOVERNOR:

- Modify the department’s request to provide \$5,088,100 GPR in FY06 and \$9,008,300 GPR in FY07.
- The MPCP per pupil payment under the Governor’s budget request (see above) is to increase by \$392 over the FY05 level in FY06, and \$177 over the FY06 level in FY07. Thus, the estimated MRCSP per pupil payment will increase by \$392 over its FY05 level (\$7,111) in FY06 and by an additional \$177 over its FY06 level in FY07.
- Estimates that in FY06, 4,500 pupils will participate in the program at a per pupil cost of \$7,503, totaling \$33,763,500. In FY07, 4,900 pupils will participate in the program at a per pupil cost of \$7,680, totaling \$37,632,000.
- Approved the department’s funding estimates for RUSD.

JOINT FINANCE/LEGISLATURE:

- Modify the Governor’s request based on equalization aid funding levels described above under MPCP. Delete \$882,000 GPR in FY06 and \$1,234,800 GPR in FY07.
- Results in an increase the MRCSP per pupil payment from \$7,111 in FY05 to \$7,307 in FY06 and \$7,430 in FY07. This is a lower payment level than in the Governor’s budget (\$7,503 and \$7,682).

VETO BY GOVERNOR:

- Increase funding, based on the equalization aid funding increases described earlier of 6.9 percent in FY06 and 2.4 percent in FY07. Provide an additional \$954,000 GPR in FY06 and \$1,171,100 GPR in FY07. Total program funding under Act 25 is \$34,366,100 GPR in FY06 and \$37,933,500 GPR in FY07.
- Results in an increase the MRCSP per pupil payment from \$7,111 in FY05 to \$7,519 in FY06 and \$7,669 in FY07.

MRCSP Funding Methodology

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Modify the current law funding mechanism for the charter school program. Allow the Milwaukee Public Schools (MPS) and the Racine Unified School District (RUSD) to include the cost and membership of the charter school program in the data used to determine revenue limits and general school aids.
- Provide that the general school aids that would otherwise be paid to MPS and RUSD would be reduced, in total, by the estimated cost of the charter school program, with each district's reduction based proportionately on the estimated number of pupils enrolled in the charter school in those districts in the given school year.
- Specify that the districts would not be able to levy to replace the aid reduction.
- Provide that the charter school pupil counts would be incorporated into all years of revenue limit data prior to 2005-06.
- Specify that the charter school pupil count would be included in membership and charter school payments would be included in the prior year data used to calculate general aids.
- Provide that for the revenue limit calculations in 2005-06, base revenues would be increased by an amount equal to the number of these charter school pupils in each district times the 2004-05 per pupil amount.
- Specify that these changes would first apply to general aids distributed in, and revenue limits calculated for, the 2005-06 school year.

VETO BY GOVERNOR:

- Veto all provisions and retain current law funding mechanism whereby the costs of the MRCSP are proportionately reduced from the equalization aid payments from all 426 school districts, and the districts are able to levy to make up for the reduced aid.

Milwaukee Charter Pupil Eligibility

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Allow pupils who reside outside Milwaukee Public Schools (MPS) to attend independent charter schools located within MPS that are participating under the Milwaukee and Racine charter school program. Eliminate the restrictions on eligibility for this program for pupils who reside within MPS.
- Require that these charter schools give preference in admissions to pupils who reside in MPS.

VETO BY GOVERNOR:

- Veto provision. The Governor stated he believes the Milwaukee Charter Schools program should focus on providing city of Milwaukee school children with alternative educational opportunities. He acknowledged that MPS pupils would be given admission preference but feels that over time the admission of non-MPS pupils “will diminish the ability of children in the city of Milwaukee to attend these schools.”

Non-Instrumentality Charter Eligibility for Special Education

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Specify that a school board could contract with a noninstrumentality charter school to provide special education services to pupils attending the charter school, and that the salary portion of these services and related transportation costs would be eligible for state special education aid. The effect of this provision would be to authorize DPI to reimburse district-sponsored non-instrumentality charter schools for special education costs in the same manner as school districts, district-sponsored instrumentality charter schools, and independent charter schools.

VETO BY GOVERNOR: N/A

Study of Online Application and Reporting System for Open Enrollment Program

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Require the department to submit a report to the Governor and the JCF by March 1, 2006, on the feasibility and cost of developing and implementing a statewide internet-based application and reporting system for the open enrollment program.

VETO BY GOVERNOR: N/A

ASSESSMENTS

Wisconsin Knowledge and Concepts Exam (WKCE)

AGENCY REQUEST:

- Request a 5 percent increase (based on estimated total WKCE base expenditures) of \$329,200 GPR annually in FY 06 and FY 07 to administer and contract for the WKCE.
- The request is driven by anticipated inflationary increases in contractor costs.

GOVERNOR:

- Modify the department's request to provide \$148,000 GPR annually in FY 06 and FY 07 to reflect a 5 percent increase on the department's total pupil assessment GPR base of \$2,962,700.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Wisconsin / Delaware / Arkansas (WIDA) Enhanced Assessment Consortium

AGENCY REQUEST:

- Request nonstatutory language, effective in FY06, to authorize the department to assist in the establishment of, and participate in, a private, non-profit independent foundation, with its headquarters located in Wisconsin, and its membership consisting of a coalition of agents of public K-12 state education agencies.
- The foundation's purpose is to solicit and obtain federal and state grants and other public and private funding to be used for group contracting and purchasing of high quality English language proficiency examinations, alternate examinations and contracting for the production, distribution, scoring and reporting of those examinations and making them available to coalition members.

GOVERNOR:

- Modify the request to recommend language under Section 115.29 (6) (a section which enumerates the "general powers" of the State Superintendent) that would allow the State Superintendent to "[A]ssist in the establishment of, and participate in, a consortium of state education agencies organized to obtain public and private funds to be used to purchase an English language proficiency system."
- The proposed language does not include reference to a non-profit foundation, nor the need for group contracting. Without these provisions, the language may not provide the department sufficient authority to pursue all actions that it had requested. Additional language or approvals may be needed.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

LIBRARY SERVICES

Public Library System Aid

AGENCY REQUEST:

- Request an increase of \$10,055,200 GPR in FY06 and \$11,025,300 GPR in FY07 to fund public library system aid at a 13 percent index level.

GOVERNOR:

- Modify request to reduce GPR funding of public library system aid by \$1,400,000 in FY06 and \$787,400 in FY07. As an offset, increase segregated fund (SEG) funding (Universal Service Fund) for system aid by \$2,111,900 in each year of the biennium. Overall, this would provide for a net increase of \$711,900 in FY06 and \$1,324,500 in FY07.
- Under the Governor's budget proposal, public library system aid would total \$14,908,600 for FY06 (an increase of 5% over FY05 aid) and \$15,521,200 for FY07 (an increase of 4.1% over proposed FY06 aid). This would allow the state to maintain an approximate 8 percent aid index level in each year, the same as in FY05.
- Currently, approximately 15 percent of total library system aid comes from the Universal Service Fund. Under the Governor's proposal, that percentage would increase to 27 percent of the total in FY07. The remainder of public library system aid is funded from GPR.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VE TO BY GOVERNOR: N/A

BadgerLink Funding

AGENCY REQUEST:

- Request an additional \$49,000 SEG in FY06 and \$87,000 SEG in FY07 to maintain the current level of services through BadgerLink.
- In addition, request \$545,000 SEG annually in FY06 and FY07 for the addition of one or more encyclopedias in BadgerLink for users of all ages and/or materials to assist pupils in completing classroom assignments.

GOVERNOR:

- Provide an additional \$49,000 SEG in FY06 and \$87,000 SEG in FY07 to maintain the current level of services through BadgerLink; however, provide no additional funding to expand BadgerLink encyclopedia services as requested by the department.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VE TO BY GOVERNOR: N/A

Adult Literacy Grants

AGENCY REQUEST: None.

GOVERNOR:

- Provide \$100,000 GPR in FY06 for one-time grants to non-profit community-based organizations to help train community-based adult literacy staff and establish new volunteer-based programs in areas of the state that have demonstrated a need for adult literacy services.
- Grants may not exceed \$25,000 and no organization may receive more than one grant.

JOINT FINANCE/LEGISLATURE:

- Modify the Governor's request by providing \$50,000 GPR and shifting the grants to FY07.
- Delete the proposed sunset on the program.
- Grants may not exceed \$10,000 and no organization may receive more than one grant in a fiscal year.

VETO BY GOVERNOR: N/A

Expanded Telecommunications Services to Educational Agencies

AGENCY REQUEST: None.

GOVERNOR:

- Authorize educational agencies that are eligible for discounted rates under the federally supported E-Rate Program (elementary schools, secondary schools, or libraries) to request additional data lines, video links, and bandwidth access from DOA. Current law allows access to either one data line or one video link per school or library unless they can prove it is more cost effective to have both of the services.
- Require DOA to apply for federal E-Rate funding to cover the costs and credit any such federal receipts to an existing federal E-Rate aid appropriation.
- Require educational agencies to pay a monthly fee to DOA if federal aid payments are insufficient to cover the full costs of the additional data lines, video links and bandwidth access.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Child Care Information Center

AGENCY REQUEST: None.

GOVERNOR:

- As part of the Child Care State Administration portion of the state's child care program, restore base funding for the Child Care Information Center (CCIC) by providing \$125,000 annually in FY06 and FY07 to the Department of Workforce Development (DWD). DWD would contract with the department, and funding would be transferred to DPI as PR-S.
- Base funding was eliminated as part of the elimination of child care technical assistance funds in the 2003-05 budget. However, funding (one-time only) to continue CCIC services in FY04 and FY05 was obtained by accessing additional matching funds under the federal child care development block grant.
- The CCIC provides free information services, library services, and adult learning services to help Wisconsin child care professionals and is administered by the department's Reference and Loan Library.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

SCHOOL DISTRICT OPERATIONS

Qualified Economic Offer Repeal

AGENCY REQUEST:

- Repeal the Qualified Economic Offer (QEO) provisions related to teacher collective bargaining under Section 111.70, Wis. Stats., effective upon passage of the budget. Teachers will be able to collectively bargain under essentially the same parameters as other represented public employees.

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Remove from budget as a non-fiscal policy item to be introduced as separate legislation.

VETO BY GOVERNOR: N/A

School District General Fund Balances

AGENCY REQUEST: None.

GOVERNOR:

- Modify the budget process for school districts related to district fund balances. The Governor recommends that school boards: (a) include general fund balance figures expressed as a percent of expenditures in their budget presentations; (b) compare these percentages to the statewide average percent; and (c) require a separate vote by a school board to maintain a general fund ending balance in excess of 90 percent of the statewide average.

JOINT FINANCE/LEGISLATURE:

- Remove from budget as a non-fiscal policy item to be introduced as separate legislation.

VETO BY GOVERNOR: N/A

School District Use of State Data and Video Network

AGENCY REQUEST: None.

GOVERNOR:

- As part of a reestimate of the DOA Division of Enterprise Technology expenditures, move \$2,458,000 PR spending authority, associated with data transmissions expenditures for school district use of the state's data and video network, from the IT services for state agencies appropriation to the appropriation for non-state agency IT expenditures. In addition, additional expenditure authority of \$1,833,300 PR annually in FY06 and FY07 is provided to reflect an increase of approximately 50 school districts using the state's network.

JOINT FINANCE/LEGISLATURE:

- Modify the overall reestimate, but approve the Governor's request for the expenditure authority provision as noted above.

VETO BY GOVERNOR: N/A

ADMINISTRATION AND OTHER FUNDING

National Teacher Certification Reestimate

AGENCY REQUEST:

- Reestimate this sum sufficient appropriation that awards grants to teachers receiving national certification (\$155,000 GPR in FY06 and \$342,500 GPR FY07).

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Reduce funding by -\$22,500 GPR annually as a reestimate of the costs of the program under current law.

VETO BY GOVERNOR: N/A

Grants for Master Educators

AGENCY REQUEST:

- Increase the existing sum sufficient national teacher certification grant appropriation by \$120,000 GPR in FY06 and \$280,000 GPR in FY07 to allow teachers receiving master educator licenses through the state process under Chapter PI 34, Wis. Admin. Code, to receive the same grants as those master educators receiving licenses through national certification. Expanding this appropriation provides incentives for educators to seek certification in subject areas not currently offered by the national program and will increase the number of master educators in the state.

GOVERNOR:

- Approve the proposal, but modify the request, based on revised department data, to increase the existing sum sufficient national teacher certification grant appropriation by \$30,000 GPR in FY06 and \$92,500 in FY07.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.

VETO BY GOVERNOR: N/A

Web-Based Online Teacher Licensing Project

AGENCY REQUEST:

- Request \$195,100 GPR in FY07 and expenditure authority increases of \$839,800 PR in FY06 and \$931,500 PR in FY07 from teacher license revenues to create a web-based, online educator licensing system.
- Request the 10 percent lapse of teacher license revenue to the general fund (\$355,000 in FY06 and \$360,000 in FY07) be eliminated to restore 100 percent of teacher certification revenues to the department for the project.
- Request 2.0 FTE PR project positions each year, the funding for which is included in the above expenditure authority increases.

GOVERNOR:

- Approve the online licensing project. Deny the department's request for additional GPR and modify the department's request to increase expenditure authority by \$70,000 in FY07.
- Deny the department's request to eliminate the 10 percent lapse to the general fund.
- Deny the department's request for 2.0 PR project positions but retained funds to contract with DOA IT staff.
- The project will be funded with Master Lease payments of \$306,000 per year for seven years.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Residential School Outreach Programs

AGENCY REQUEST:

- Request \$81,400 GPR annually in FY06 and FY07 to fund the statewide outreach programs administered by the Wisconsin Educational Services Program for the Deaf and Hard of Hearing and the Wisconsin Center for the Blind and Visually Impaired to ensure that deaf, hard of hearing, blind and visually impaired students receive appropriate educational services from their school districts.

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Residential School Power Plants

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Require the sale of department-owned power plants on the residential school campuses at Delavan and Janesville, or require DOA to contract with a private entity for the operation of such facilities.
- Delete 10.0 GPR positions on April 1, 2007 associated with the operation of the power plants.
- Direct DOA to transfer the budgeted salary and fringe benefit amounts associated with the deleted positions to unallotted reserve to fund agency costs related to providing utility services.

VETO BY GOVERNOR:

- Veto the provision and maintain state operation of power plants.
- To ensure continuity of services, request the DOA secretary to pursue the restoration of the 10.0 FTE positions through procedures authorized under current law.

Base Budget Reduction

AGENCY REQUEST: None.

GOVERNOR:

- Reduce the department's expenditure and position authority in state operations appropriations by \$292,700 and 9.25 FTE GPR and \$200,000 and .75 FTE PR-S annually in FY06 and FY07 as follows:

GPR—main office	- \$292,700	- 5.25 FTE
GPR—WESPDHH & WCBVI		- 4.00 FTE
PR-S—AODA program	- \$200,000	
PR-S—State Agency Library Proc. Ctr.		- .75 FTE
- Require the department to lapse to the General Fund \$176,100 PR annually in FY06 and FY07 from teacher license revenues. This represents a cash lapse of 5 percent of estimated teacher license revenues, and is in addition to the current law requirement to lapse 10 percent of such revenues. Thus, in 2005-07, the budget lapses 15 percent of teacher license revenues to the General Fund.

JOINT FINANCE/LEGISLATURE:

- In addition to the Governor's request, reduce the amount of the department's main office state operations appropriation by \$572,100 GPR in FY06 and \$580,000 GPR in FY07. The amount of the reduction is calculated at 2.3 percent of all of the department's state operations appropriations and would be transferred to the Joint Committee on Finance appropriation.

VETO BY GOVERNOR:

- Authorize the DOA secretary to transfer the funds from the Joint Committee on Finance appropriation back to state agencies, restoring the 2.3 percent reduction to the department.
- The restored funds will be reflected in the department's base budget.

Streamlining Administrative Services

AGENCY REQUEST: None.

GOVERNOR:

- As part of a proposal to consolidate state agency server and network support and procurement/purchasing functions under the Department of Administration (DOA), reduce the department's position authority by (a) .88 FTE related to server and network consolidation, and (b) 3.0 FTE related to procurement consolidation. Funding related to the positions would remain in the department's budget to cover chargebacks for these services from DOA.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Attorney Consolidation

AGENCY REQUEST: None.

GOVERNOR:

- As part of a statewide attorney consolidation proposal, transfer 2.0 FTE attorney positions and 1.0 FTE administrative rule coordinator position from the department to the Department of Administration (DOA). Any incumbents in the positions would have transfer rights with their positions. Funding

related to the transferred positions would remain in the department's budget to purchase legal services from DOA. The DOA secretary would determine the assignment of attorneys to individual agencies. The department would retain 1.0 FTE chief legal counsel.

- Direct DOA to lapse or transfer \$724,900 (all funds) to the general fund during the 2005-07 biennium, as a result of the net reduction of 13.0 FTE attorney and legal services positions in 2006-07. Specify that these lapses or transfers would be made from unencumbered balances of amounts appropriated specifically for state agency legal services. These amounts could not be lapsed from sum sufficient or FED appropriations. Prohibit the lapsing or transferring of moneys to the general fund if it would violate a federal condition of expenditure or the state or federal constitution.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request. Direct the Secretary of DOA to delete 13.0 FTE executive branch agency attorney positions, other than attorney positions at the University of Wisconsin System, that become vacant before June 30, 2007, and lapse or transfer at least \$724,900 from associated non-FED salary and fringe benefits amounts to the general fund in 2006-07. If fewer than 13.0 FTE agency attorney positions are vacant on June 30, 2007, authorize the Secretary of DOA to delete sufficient additional state agency attorney positions, other than at the University of Wisconsin System, to ensure the elimination of a total of 13.0 FTE state agency attorney positions.

VETO BY GOVERNOR:

- Partially veto the provision to remove the exemption of the University of Wisconsin System from the reduction of attorney positions.

DOA Authority to Reduce or Eliminate Certain Memberships, Dues and Related Expenditures

AGENCY REQUEST: None.

GOVERNOR:

- Authorize the Secretary of DOA to reduce or eliminate payments for memberships, annual dues, or travel and miscellaneous expenses for the state's participation in certain interstate bodies. This provision includes the state's annual membership fee of \$81,600 in the Education Commission of the States. Further, actual and necessary meeting expenses would no longer be required to be paid in connection with attendance.

JOINT FINANCE/LEGISLATURE:

- Delete the Governor's request.
- Provide increased expenditure authority to fund costs of certain memberships (but not the ECS) and authorize DOA to assess state agencies for costs paid.

VETO BY GOVERNOR: N/A

Program Revenue Reestimates

AGENCY REQUEST:

- Request changes in program revenue expenditure authority in Student Activity Therapy (-\$3,000 in each year); Teacher Certification (\$60,700 in FY06 and -\$201,100 in FY07); Publications (-\$79,300 in FY06 and -\$54,300 in FY07); Professional Services Center Charges (-\$25,000 in each year); Gifts, Grants and Trust Funds (\$400,000 in FY06 and \$600,000 in FY07); General Educational Development/High School Graduation Equivalency (-\$51,600 in each year); Funds Transferred from Other State Agencies (\$86,300 in FY06 and \$71,200 in FY07 for operations and \$478,200 in each year for local aids); WCBVI and

WESPDHH Pupil Transportation (\$22,000 in FY06 and \$47,000 in FY07); and State-Owned Housing Maintenance (-\$3,100 in FY06 and -\$7,500 in FY07).

- Delete the State-Owned Housing Maintenance PR appropriation in FY07. The home on the residential school campus in Janesville was formerly rented to the superintendent or other administrator, but is no longer used for this purpose, and instead will be used for pupil instruction.

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Federal Revenues Reestimates

AGENCY REQUEST:

- Request changes in federal revenue expenditure authority in Federal Aids (-\$2,851,000 in FY06 and -\$3,200,000 in FY07 for operations and \$41,610,700 in FY06 and \$44,748,800 in FY07 for local aids); Indirect Cost Reimbursements (-\$211,800 in FY06 and -\$157,600 in FY07); Federal Local Assistance (\$177,900 in each year); and Federal Aid to Individuals and Organizations (\$5,041,400 in each year).

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.
- In addition, require DPI to submit proposals for expenditure of administration funds for federal programs for approval under a 14-day passive review by JCF, beginning with federal funds received in the 2006-07 school year.

VETO BY GOVERNOR:

- Delete the requirement that DPI submit proposals for expenditure of administration funds for federal programs for approval under a 14-day passive review by JCF.

Fuel and Utility Reestimate

AGENCY REQUEST: None.

GOVERNOR:

- Provide \$124,400 GPR in FY06 and \$142,300 GPR in FY07 (over a base of \$377,500) to adjust the residential schools' fuel and utilities budget for expected changes in prices and for statistically normal weather conditions.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

Debt Service Reestimate

AGENCY REQUEST: None.

GOVERNOR:

- Adjust the department's base by \$111,400 GPR in FY06 and -\$33,000 GPR in FY07 to reflect a reestimate of debt service on authorized bonds.

JOINT FINANCE/LEGISLATURE:

- Modify the Governor's request by \$12,100 in FY06 and \$38,000 in FY07 for a net adjustment to the department's base of \$123,500 GPR in FY06 and \$5,000 GPR in FY07.

VETO BY GOVERNOR: N/A

Standard Budget Adjustments

AGENCY REQUEST:

- Request adjustments to the agency's base to reflect standard budget adjustments for:
 1. Turnover reduction.
 2. Full funding of continuing salaries and fringe.
 3. Overtime.
 4. Night and weekend differential.
 5. Minor transfers within same alpha appropriation.

GOVERNOR:

- Approve agency request.

JOINT FINANCE/LEGISLATURE:

- Approve the Governor's request.

VETO BY GOVERNOR: N/A

OTHER AGENCIES

Governor's Work-Based Learning Board

AGENCY REQUEST: None.

GOVERNOR:

- In general, changes state law to reflect transfer of administration of School-to-Work and Work-Based Learning programs to the board. Recommends making the following changes to the Governor's Work-Based Learning Board: 1) Transfer \$634,300 GPR and 3.0 FTE GPR positions in each year from the Department of Workforce Development (DWD) to an annual appropriation for state administration at the Governor's Work-Based Learning Board; 2) Transfer \$1,100,000 GPR in each year from DWD to the board for local grants to support the Youth Apprenticeship Program; 3) Transfer \$285,000 GPR and \$300,000 PR-S in each year of the biennium from the Wisconsin Technical College System to the board and give the board the responsibility to oversee the Jobs for America's Graduates program and School-to-Work grants for Tribal Colleges program; and 4) Transfer each year from the board's interagency and intra-agency program revenue appropriation \$12,200 PR and 0.04 position to the board's appropriation for Carl Perkins II Tech-Prep funds and administration. Provide \$48,100 PR in the board's Tech-Prep funding and administration appropriation for the purpose of increasing a partial position to a 1.0 FTE.

JOINT FINANCE/LEGISLATURE:

- Eliminate the Governor's Work-Based Learning Board and responsibilities related to it. Also annually delete \$114,800 GPR and the executive director's position (1.0 GPR).

VETO BY GOVERNOR: N/A

Department of Workforce Development

AGENCY REQUEST: None.

GOVERNOR:

- Recommends the following changes to the Governor's Work-Based Learning Board: 1) Transfer \$634,300 GPR and 3.0 FTE GPR positions in each year from the department to an annual appropriation for state administration at the Governor's Work-Based Learning Board; and 2) Transfer \$1,100,000 GPR in each year from the department to the board for local grants to support the Youth Apprenticeship Program.
- Recommends a quality rating system for child care providers including day care programs for which a school board establishes or contracts.

JOINT FINANCE/LEGISLATURE:

- Youth apprenticeship and youth apprenticeship grant programs are to be administered by the Division of Workforce Solutions of the Department of Workforce Development. Annually, \$482,500 GPR and 2.0 GPR positions will be provided for these purposes under the workforce development general program operations appropriation; in a separate appropriation, provide \$1,100,000 GPR for local youth apprenticeship grants.

VETO BY GOVERNOR: N/A

Wisconsin Technical College System

AGENCY REQUEST: None.

GOVERNOR:

- The Governor recommends reducing funding as part of the transfer of school-to-work activities to the Governor's Work-Based Learning Board. Reductions would equal \$285,000 GPR and \$300,000 PR-S annually in FY 06 and FY 07, for an annual total of \$585,000.

JOINT FINANCE/LEGISLATURE:

- The school-to work for at-risk children program will continue to be administered by the Wisconsin Technical College System.
- Responsibility for administering the tech-prep program, along with \$2,388,600 PR and 4.6 PR positions annually is transferred to the Wisconsin Technical College System.
- The Wisconsin Technical College System is to continue administering the work-based learning grants for the tribal colleges program. Funding at level recommended by the Governor (\$600,000 PR annually).
- Delete auxiliary services appropriation as well as \$18,000 PR in annual expenditure authority. Expenditure authority transferred to new Wisconsin Technical College System appropriation [s. 20.292 (1) (ga)].
- Create new Wisconsin Technical College System inter-intra-agency FED appropriation of \$290,700 FED and 3.2 FED positions annually (current expenditure and position authority for the administration of Governor's Work-Based Learning Board programs).

VETO BY GOVERNOR: N/A

Department of Revenue – Private School or Homeschool Tax Credit

AGENCY REQUEST: None.

GOVERNOR: None.

JOINT FINANCE/LEGISLATURE:

- Create a refundable individual income tax credit of \$100 per eligible pupil enrolled in kindergarten or grades one to twelve at an eligible private school (excluding pupils funded by the Milwaukee Parental Choice program) or home-based private educational program if the pupil is a dependent of the claimant under the section of the Internal Revenue Code related to personal exemptions. Specify that the credit would first apply to tax year 2006.
- Create a sum sufficient, annual GPR appropriation to pay for the cost of the refundable income tax credit, and estimate the cost at \$14,600,000 annually, starting in 2006-07.

VETO BY GOVERNOR:

- Veto entire provision.

ITEMS NOT INCLUDED IN THE GOVERNOR'S BUDGET

- **Sparsity Aid for Small/Rural Districts**
- **Bilingual-Bicultural Education Aid for Currently Ineligible Pupils**
- **Reduced-Price School Breakfast**
- **Library Delivery Services**
- **Library Service Contracts**
- **Wisconsin Career Assessment**
- **Milwaukee Parental Choice Program Application Database**
- **Strengthening Wisconsin Educational Opportunities Program (WEOP)**
- **Minority Group Pupil Precollege Scholarship Program**
- **Options for Residential School Pupils**
- **Preschool to Grade 5 Program**

2005-07 State School Aids-Final Biennial Budget (07/26/05)

Categorical Aid Program	FY05 Base	FY06	FY06 to base	FY07	FY07 to FY06	FY07 to base	Overall Increase
Special Education	\$ 320,771,600	\$ 320,771,600	\$ -	\$ 332,771,600	\$ 12,000,000	\$ 12,000,000	\$ 12,000,000
SAGE	\$ 90,290,600	\$ 97,614,000	\$ 7,323,400	\$ 98,588,000	\$ 974,000	\$ 8,297,400	\$ 6,142,800
Pupil Transportation	\$ 17,742,500	\$ 20,942,500	\$ 3,200,000	\$ 27,292,500	\$ 6,350,000	\$ 9,550,000	\$ 12,750,000
Tuition Payments	\$ 9,741,000	\$ 9,491,000	\$ (250,000)	\$ 9,491,000	\$ -	\$ (250,000)	\$ (500,000)
Bilingual-Bicultural Education	\$ 8,291,400	\$ 9,073,800	\$ 782,400	\$ 9,890,400	\$ 816,600	\$ 1,599,000	\$ 2,381,400
P-5 Program	\$ 7,353,700	\$ 7,353,700	\$ -	\$ 7,353,700	\$ -	\$ -	\$ -
Debt Service on Technology Bonding-TEACH	\$ 6,852,200	\$ 5,130,600	\$ (1,721,600)	\$ 6,600,800	\$ 1,470,200	\$ (251,400)	\$ (1,973,000)
Alternative Education Grants	\$ 5,000,000	\$ 5,000,000	\$ -	\$ 5,000,000	\$ -	\$ -	\$ -
SAGE-Supplement	\$ 4,739,000	\$ -	\$ (4,739,000)	\$ -	\$ -	\$ (4,739,000)	\$ (9,478,000)
Grants for AODA Prevention and Intervention	\$ 4,520,000	\$ 4,520,000	\$ -	\$ 4,520,000	\$ -	\$ -	\$ -
School Lunch Match	\$ 4,371,100	\$ 4,371,100	\$ -	\$ 4,371,100	\$ -	\$ -	\$ -
Aid for CCDEB's	\$ 4,214,800	\$ 4,214,800	\$ -	\$ 4,214,800	\$ -	\$ -	\$ -
Head Start Supplement	\$ 3,712,500	\$ 7,212,500	\$ 3,500,000	\$ 7,212,500	\$ -	\$ 3,500,000	\$ 7,000,000
Children-at-Risk Program	\$ 3,500,000	\$ 3,500,000	\$ -	\$ 3,500,000	\$ -	\$ -	\$ -
Grants for Mentors	\$ -	\$ -	\$ -	\$ 1,350,000	\$ 1,350,000	\$ 1,350,000	\$ 1,350,000
School Breakfast Program	\$ 1,055,400	\$ 1,055,400	\$ -	\$ 1,055,400	\$ -	\$ -	\$ -
School Day Milk Program	\$ 710,600	\$ 710,600	\$ -	\$ 710,600	\$ -	\$ -	\$ -
Open Enrollment Transportation	\$ 500,000	\$ 500,000	\$ -	\$ 500,000	\$ -	\$ -	\$ -
Peer Review & Mentoring	\$ 500,000	\$ 500,000	\$ -	\$ 500,000	\$ -	\$ -	\$ -
Aid for CESA's	\$ 300,000	\$ 300,000	\$ -	\$ 300,000	\$ -	\$ -	\$ -
SAGE-Debt Service	\$ 300,000	\$ 150,000	\$ (150,000)	\$ 150,000	\$ -	\$ (150,000)	\$ (300,000)
Supplemental Aid	\$ 125,000	\$ 125,000	\$ -	\$ 125,000	\$ -	\$ -	\$ -
Youth Options Transportation	\$ 20,000	\$ 20,000	\$ -	\$ 20,000	\$ -	\$ -	\$ -
Special Education-High Cost Pupils	\$ -	\$ -	\$ -	\$ 3,500,000	\$ 3,500,000	\$ 3,500,000	\$ 3,500,000
Talented and Gifted Grants	\$ -	\$ 182,000	\$ 182,000	\$ 182,000	\$ -	\$ 182,000	\$ 364,000
Advanced Placement Grants	\$ -	\$ 100,000	\$ 100,000	\$ 100,000	\$ -	\$ 100,000	\$ 200,000
English for Southeast Asian	\$ -	\$ 100,000	\$ 100,000	\$ 100,000	\$ -	\$ 100,000	\$ 200,000
GPR Sub-Total	\$ 494,611,400	\$ 502,938,600	\$ 8,327,200	\$ 529,399,400	\$ 26,460,800	\$ 34,788,000	\$ 33,637,200
Head Start Supplement	\$ 3,500,000	\$ -	\$ (3,500,000)	\$ -	\$ -	\$ (3,500,000)	\$ (7,000,000)
Aid for AODA	\$ 1,565,600	\$ 1,518,600	\$ (47,000)	\$ 1,518,600	\$ -	\$ (47,000)	\$ (94,000)
PR Sub-Total	\$ 5,065,600	\$ 1,518,600	\$ (3,547,000)	\$ 1,518,600	\$ -	\$ (3,547,000)	\$ (7,094,000)
					\$ -		
School Library Aids	\$ 29,000,000	\$ 29,000,000	\$ -	\$ 29,000,000	\$ -	\$ -	\$ -
Envir Education, Forestry-UW	\$ 400,000	\$ 400,000	\$ -	\$ 400,000	\$ -	\$ -	\$ -
Envir Education, Envir. Assess-UW	\$ 30,000	\$ 30,000	\$ -	\$ 30,000	\$ -	\$ -	\$ -
Educ Telecomm Access-TEACH	\$ 11,324,200	\$ 11,330,100	\$ 5,900	\$ 11,330,100	\$ -	\$ 5,900	\$ 11,800
SEG Sub-Total	\$ 40,754,200	\$ 40,760,100	\$ 5,900	\$ 40,760,100	\$ -	\$ 5,900	\$ 11,800
Total Categorical Aids	\$ 540,431,200	\$ 545,217,300	\$ 4,786,100	\$ 571,678,100	\$ 26,460,800	\$ 31,246,900	\$ 36,033,000
General Equal Aids-GPR	\$4,257,545,900	\$ 4,613,945,900	\$ 356,400,000	\$4,722,745,900	\$ 108,800,000	\$ 465,200,000	\$ 821,600,000
General Equal Aids-SEG	\$ 60,000,000	\$ -	\$ (60,000,000)	\$ -	\$ -	\$ (60,000,000)	\$ (120,000,000)
Total General Equal Aids	\$4,317,545,900	\$ 4,613,945,900	\$ 296,400,000	\$4,722,745,900	\$ 108,800,000	\$ 405,200,000	\$ 701,600,000
Total School Aids	\$4,857,977,100	\$ 5,159,163,200	\$ 301,186,100	\$5,294,424,000	\$ 135,260,800	\$ 436,446,900	\$ 737,633,000
School Levy Credit	\$ 469,305,000	\$ 469,305,000	\$ -	\$ 593,050,000	\$ 123,745,000	\$ 123,745,000	\$ 123,745,000
State Residential School Aids	\$ 9,076,800	\$ 10,397,900	\$ 1,321,100	\$ 10,397,900	\$ -	\$ 1,321,100	\$ 2,642,200
Total School Aids & Credits	\$5,336,358,900	\$ 5,638,866,100	\$ 302,507,200	\$5,897,871,900	\$ 259,005,800	\$ 561,513,000	\$ 864,020,200
Annual % Increases			5.67%			4.59%	
% Chg over Base Year*2							

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