

Wisconsin Department of Public Instruction

2009-2011 Executive Biennial Budget Request Highlights Submitted by Governor Doyle 2009 Assembly Bill 75



February 2009

Governor Doyle's 2009-11 Biennial Budget Highlights

This document summarizes Governor Doyle's biennial budget bill (2009 Assembly Bill 75) as it relates to K-12 education. Proposals are organized according to the following major budget themes:

- *General School Aids* (pg. 3)
- *Revenue Limits* (pg. 3)
- *Categorical Aids* (pg. 4)
- *Choice, Charter, Open Enrollment* (pg. 5)
- *Assessments* (pg. 6)
- *Library Services* (pg. 6)
- *School District Operations* (pg. 7)
- *Administration and Other Funding* (pg. 7)
- *Other Agencies* (pg. 9)

This document and a full budget summary are available on the DPI Policy and Budget Team website at:

<http://dpi.wi.gov/pb/index.html>

The Governor's complete biennial budget bill can be found online at www.legis.state.wi.us/2009/data/AB-75.pdf

<u>Request Title</u>	<u>DIN #</u>	<u>FY10</u>		<u>FTE</u>	<u>FY11</u>		
		<u>Dollars</u>	<u>Source</u>		<u>Dollars</u>	<u>Source</u>	
<u>General School Aids</u>							
General Equalization Aids	7501						
Provide an increase of \$47,995,000 GPR (1 percent) in FY10 and \$69,940,700 GPR (1.45 percent) in FY11 over the FY09 base. Apply the 1% across the board reduction of all appropriations (-\$47,995,000 GPR in each of FY10 and FY11).		\$47,995,000	GPR		\$69,940,700	GPR	
		<u>-\$47,995,000</u>	GPR		<u>-\$47,995,000</u>	GPR	
<i>This results in a net change of \$0 GPR in FY10 and \$21,945,700 GPR (0.45%) in FY11.</i>		\$0	GPR		\$21,945,700	GPR	
In addition, use federal economic stimulus funds to offset reductions to general equalization aids in the 2009-11 biennium. Reduce GPR aids by \$277,000,000 in FY10 and \$221,000,000 in FY11 and increase federal aids by an equal amount each year. Also lapse \$291 million GPR in general equalization aids to the general fund in FY09 and offset the lapse with federal economic stimulus funds.	5517	-\$277,000,000	GPR		-\$221,000,000	GPR	
		<u>\$277,000,000</u>	FED		<u>\$221,000,000</u>	FED	
		\$0			\$0		
High Poverty Aid	5507						
Provide \$3,120,000 GPR in both FY10 and FY11 to increase aid to high poverty districts to reflect an increase in the number of eligible districts. Apply the 1% across the board reduction of all appropriations (-\$120,000 GPR in each year) for a net increase of \$3,000,000 GPR in each fiscal year.		\$3,120,000	GPR		\$3,120,000	GPR	
		<u>-\$120,000</u>	GPR		<u>-\$120,000</u>	GPR	
		\$3,000,000	GPR		\$3,000,000	GPR	
<u>Revenue Limits</u>							
Low Revenue Ceiling Adjustment	7504						
Increase the per pupil low-revenue ceiling amount by \$400 annually, to \$9,400 in FY10 and to \$9,800 in FY11. This provision would result in an estimated \$20-25 million in additional revenue limit authority in both FY10 and FY11.		\$0			\$0		
Revenue Limit Exemption for School Safety, Nurses and Transportation	5520						
Phase in, over a three-year period, a new exemption to school district revenue limits starting in FY11 for the following items: (a) the costs of school safety equipment and compensation costs of security officers up to \$100 per pupil or \$40,000, whichever is greater; (b) the salary and fringe benefit costs of school nurses employed by a school district; and (c) prior-year transportation costs per pupil above the statewide average.		-			\$0		

Categorical Aids

Special Education Aid	5501				
Provide an increase of \$3,689,400 GPR in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$3,689,400 GPR in each of FY10 and FY11). <i>This results in a net change of \$0 GPR in FY10 and FY11.</i>		\$3,689,400	GPR	\$3,689,400	GPR
		<u>-\$3,689,400</u>	GPR	<u>-\$3,689,400</u>	GPR
		\$0	GPR	\$0	GPR
High-Cost Special Education Aid	5502				
Provide an increase of \$35,000 GPR in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$35,000 GPR in each of FY10 and FY11). <i>This results in a net change of \$0 GPR in FY10 and FY11.</i>		\$35,000	GPR	\$35,000	GPR
		<u>-\$35,000</u>	GPR	<u>-\$35,000</u>	GPR
		\$0	GPR	\$0	GPR
Supplemental Special Education Aid	5523				
Provide an increase of \$17,500 GPR in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$17,500 GPR in each of FY10 and FY11). <i>This results in a net change of \$0 GPR in FY10 and FY11.</i>		\$17,500	GPR	\$17,500	GPR
		<u>-\$17,500</u>	GPR	<u>-\$17,500</u>	GPR
		\$0	GPR	\$0	GPR
Student Achievement Guarantee in Education (SAGE)	4512				
Provide an increase of \$4,831,000 GPR in FY10 and \$6,561,200 GPR in FY11. Apply the 1% across the board reduction (-\$1,119,800 GPR in each of FY10 and FY11). <i>This results in a net increase of \$3,711,200 in FY10 and \$5,441,900 in FY11 as the agency requested.</i>		\$4,831,000	GPR	\$6,561,200	GPR
		<u>-\$1,119,800</u>	GPR	<u>-\$1,119,800</u>	GPR
		\$3,711,200	GPR	\$5,441,400	GPR
Pupil Transportation Aid	8050				
Remove all GPR funding for pupil transportation aid. Using transportation fund revenues (SEG), restore base level funding of \$27,292,500 SEG in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$272,900 SEG in each year). <i>Final result is a decrease of \$272,900 from the base in each fiscal year.</i>		-\$27,292,500	GPR	-\$27,292,500	GPR
		\$27,292,500	SEG	\$27,292,500	SEG
		<u>-\$272,900</u>	SEG	<u>-\$272,900</u>	SEG
		-\$272,900	SEG	-\$272,900	SEG
Pupil Transportation Aid; Youth Options Program	8050				
Remove all GPR funding for transportation aid - youth options. Using transportation fund revenues (SEG), restore base level funding of \$20,000 SEG in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$200 SEG in each year). <i>Final result is \$19,800 SEG available in each of FY10 and FY11.</i>		-\$20,000	GPR	-\$20,000	GPR
		\$20,000	SEG	\$20,000	SEG
		<u>-\$200</u>	SEG	<u>-\$200</u>	SEG
		-\$200	SEG	-\$200	SEG

Pupil Transportation Aid; Open Enrollment Program	8050							
Remove all GPR funding for transportation aid - open enrollment. Using transportation fund revenues (SEG), restore base level funding of \$500,000 SEG in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$5,000 SEG in each year). Final result is \$495,000 SEG available in each of FY10 and FY11.		-\$500,000	GPR		-\$500,000	GPR		
		\$500,000	SEG		\$500,000	SEG		
		<u>-\$5,000</u>	SEG		<u>-\$5,000</u>	SEG		
		-\$5,000	SEG		-\$5,000	SEG		
Four-Year-Old Kindergarten Grants	4513							
Provide an increase of \$1,030,000 GPR in FY10 and FY11. Apply the 1% across the board reduction of all appropriations (-\$30,000 GPR in each year) for a net increase of \$1,000,000 GPR in each fiscal year.		\$1,030,000	GPR		\$1,030,000	GPR		
		<u>-\$30,000</u>	GPR		<u>-\$30,000</u>	GPR		
		\$1,000,000	GPR		\$1,000,000	GPR		
Tribal Language Revitalization	4502							
Provide \$250,000 PR-S (tribal gaming) in both FY10 and FY11 to create a competitive grant program for school districts or Cooperative Educational Service Agencies, acting in conjunction with tribal education authorities, to support innovative, effective instruction in American Indian languages.		\$250,000	PR-S		\$250,000	PR-S		
<u>Choice, Charter and Open Enrollment</u>								
Milwaukee Parental Choice Program (MPCP) Accountability	5514							
Provide additional accountability measures for the MPCP. See full summary for details.		\$0			\$0			
MPCP Funding Formula	5512							
Change the calculation of "guaranteed valuation" in the general equalization aid formula for the Milwaukee Public Schools (MPS) to include as being enrolled in MPS those pupils enrolled in the MPCP.		\$0			\$0			
MPCP Reestimate	7502							
Provide \$6,607,000 GPR in FY10 and \$13,214,000 GPR in FY11 to reestimate the sum sufficient appropriation under the Milwaukee Parental Choice Program.		\$6,607,000	GPR		\$13,214,000	GPR		
MPCP Auditor	7005							
Provide \$71,300 PR-O in FY10 and \$92,900 PR-O in FY11 and 1.0 FTE PR-O position for a school finance auditor to provide financial accountability services for the Milwaukee Parental Choice Program.		\$71,300	PR-O	1.00	\$92,900	PR-O	1.00	
Milwaukee/Racine Charter School Program	7503							
Provide -\$577,500 GPR in FY10 and \$7,197,500 GPR in FY11 to reestimate the sum sufficient appropriation under the Milwaukee/Racine Charter School Program.		-\$577,500	GPR		\$7,197,500	GPR		

Assessments

Wisconsin Knowledge and Concepts Exam (WKCE)	7001				
Provide an increase of \$1,400,000 GPR in FY10 and FY11 for the WKCE. Apply the 1% permanent across the board reduction (-\$17,400 GPR in each of FY10 and FY11) and a 5% reduction (-\$87,100 GPR in each of FY10 and FY11). <i>This results in a net increase of \$1,295,500 GPR in FY10 and FY11.</i>		\$1,400,000	GPR	\$1,400,000	GPR
		-\$17,400	GPR	-\$17,400	GPR
		<u>-\$87,100</u>	GPR	<u>-\$87,100</u>	GPR
		\$1,295,500	GPR	\$1,295,500	GPR
Wisconsin Alternate Assessment for Students w/ Disabilities	7002				
Provide \$1,100,000 GPR in FY10 and FY11 to partially fund the new version of the Wisconsin Alternate Assessment for Students with Disabilities (WAA-SwD). Apply the 1% permanent across the board reduction (-\$13,700 GPR in each of FY10 and FY11) and a 5% reduction (-\$68,400 GPR in each of FY10 and FY11). <i>This results in a net increase of \$1,017,900 GPR in FY10 and FY11.</i>		\$1,100,000	GPR	\$1,100,000	GPR
		-\$13,700	GPR	-\$13,700	GPR
		<u>-\$68,400</u>	GPR	<u>-\$68,400</u>	GPR
		\$1,017,900	GPR	\$1,017,900	GPR

Library Services

BadgerLink	6001				
Provide an increase of \$257,000 SEG (universal service fund) in FY10 and \$467,400 SEG in FY11 to maintain the current level of services through BadgerLink. Apply the 1% across the board reduction of all appropriations (-\$22,200 SEG in each of FY10 and FY11). <i>This results in a net change of \$234,800 SEG in FY10 and \$445,200 SEG in FY11.</i>		\$257,000	SEG	\$467,400	SEG
		<u>-\$22,200</u>	SEG	<u>-\$22,200</u>	SEG
		\$234,800	SEG	\$445,200	SEG
Public Library System Aid	6002				
Remove all GPR funding for public library system aid. Using universal service fund SEG, restore FY09 base level funding of \$11,297,400 and provide an increase of \$411,500 SEG in FY10 and \$927,300 SEG in FY11. Apply the 1% across the board reduction of all appropriations (-\$112,900 SEG in each year). Combine with the supplemental aid to public library systems funding that was previously in a separate appropriation of \$5,486,100 (which also received the 1% across the board reduction of all appropriations (-\$54,900 SEG in each year)). <i>Net effect is an increase of \$243,700 in FY10 and \$759,500 in FY11.</i> In addition, remove \$11,297,400 GPR funding for public library system aid in FY09, and utilize an equivalent amount of universal services fund SEG instead.		-\$11,297,400	GPR	-\$11,297,400	GPR
		\$11,297,400	SEG	\$11,297,400	SEG
		\$411,500	SEG	\$927,300	SEG
		-\$112,900	SEG	-\$112,900	SEG
		<u>-\$54,900</u>	SEG	<u>-\$54,900</u>	SEG
		\$243,700	SEG	\$759,500	SEG

Library Services Contracts	6004				
Remove all GPR funding for library service contracts.		-	\$1,097,200	GPR	-\$1,097,200
Using universal service fund SEG, restore FY09 base level			\$1,097,200	SEG	\$1,097,200
funding of \$1,097,200 and provide an increase of \$48,100 SEG			\$48,100	SEG	\$83,600
in FY10 and \$83,600 SEG in FY11. Apply the 1% across the			-\$11,000	SEG	-\$11,000
board reduction of all appropriations (-\$11,000 SEG in each					
year). Net effect is an increase of \$37,100 in FY10 and			\$37,100	SEG	\$72,600
\$72,600 in FY11.					SEG
Newsline for the Blind	7009		\$5,000	SEG	\$9,700
Request an increase of \$5,000 SEG in FY10 and \$9,700					
SEG in FY11 to continue to fully fund the Newsline for the Blind					
services.					
<u>School District Operations</u>					
Qualified Economic Offer (QEO) Repeal	6503		\$0		\$0
Repeal the QEO provisions related to teacher collective					
bargaining. In addition, modify other collective bargaining					
provisions.					
Require Three Years of Math and Science	5505		\$0		\$0
Increase the number of math and science credits required					
to receive a high school diploma from two to three. This					
requirement will first apply to pupils graduating from high					
school in 2013.					
School District Consolidation Changes	5508 5510		\$0		\$0
Clarify the procedure for calculating the revenue limit of a					
consolidated school district and modify school board					
membership provisions.					
Milwaukee Public Schools	5519		\$0		\$0
Direct the Legislative Reference Bureau to prepare a bill					
for introduction during the 2009 legislative session that					
addresses the findings of a review of the finances and					
operations of MPS conducted at the request of the Governor					
and the Mayor of Milwaukee.					
<u>Administration and Other Funding</u>					
National Teacher Certification/Master Educators Reestimate	6504		\$417,900	GPR	\$735,300
Provide an increase of \$417,900 GPR in FY10 and					
\$735,300 GPR in FY11 as a reestimate of payments to					
teachers who are certified by the National Board for					
Professional Teaching Standards (NBPTS) or certified under					
the Wisconsin master educator assessment process.					

Science, Technology, Engineering and Mathematics	4001				
Provide \$250,000 GPR in FY10 and FY11 for annual grants to Project Lead the Way. Apply the 1% across the board reduction of all appropriations (-\$2,500 GPR in each of FY10 and FY11). Apply an additional 5% cut (-\$12,500 GPR in each of FY10 and FY11). In total, \$235,000 GPR will be available in each fiscal year for grants to Project Lead the Way.		\$250,000	GPR	\$250,000	GPR
		-\$2,500	GPR	-\$2,500	GPR
		<u>-\$12,500</u>	GPR	<u>-\$12,500</u>	GPR
		\$235,000	GPR	\$235,000	GPR
Adult Literacy Grants	5506				
Provide an increase of \$22,400 GPR in each fiscal year. Apply the 1% across the board reduction of all appropriations (-\$500 GPR in each year). Apply an additional 5% reduction (-\$2,500 GPR in each year) for a net increase of \$19,400 in each fiscal year. There will be a total of \$69,400 GPR in each of FY10 and FY11 for adult literacy grants.		\$22,400	GPR	\$22,400	GPR
		-\$500	GPR	-\$500	GPR
		<u>-\$2,500</u>	GPR	<u>-\$2,500</u>	GPR
		\$19,400	GPR	\$19,400	GPR
Program Revenue Reestimates	7011				
Change program revenue expenditure authority in several appropriations.		\$887,300	PR	\$1,176,500	PR
Alcohol and Other Drug Abuse Program	6800				
Because the penalty surcharge fund (the PR fund that funds the AODA program) is in deficit, all programs funded here are reduced. For AODA, -\$36,300 PR in FY10 and -\$35,800 PR in FY11 from operations; -\$75,900 PR in each fiscal year from local aids.		-\$112,200	PR	-\$111,700	PR
Federal Program Reestimates	7012				
Change federal revenue expenditure authority in several appropriations.		\$243,455,900	FED	\$259,674,300	FED
Standard Budget Adjustments	3000+				
Complete standard budget adjustments as requested by the agency.		\$902,500	FED	\$902,500	FED
		\$495,900	PR	\$495,900	PR
Debt Service Reestimate	8200				
Adjust the Department's base budget by \$33,200 GPR in FY10 and -\$169,100 GPR in FY11 to reflect a reestimate of debt service on authorized bonds.		\$33,200	GPR	-\$169,100	GPR
Fuel and Utilities Reestimate	8300				
Provide an increase of \$82,400 GPR in FY10 and \$108,600 GPR in FY11 for expected changes in prices. Apply the 1% across the board reduction of all appropriations (-\$6,100 GPR in each year). Net increase is \$76,300 GPR in FY10 and \$102,500 GPR in FY11.		\$82,400	GPR	\$108,600	GPR
		<u>-\$6,100</u>	GPR	<u>-\$6,100</u>	GPR
		\$76,300	GPR	\$102,500	GPR

Other Agencies

DOA - Enterprise Consolidation Authority and Government Efficiency Measures

Authorize the secretary to reassign employees among state agencies in order to gain efficiencies through consolidation. Authorize the secretary to abolish any position in any executive branch agency if that position has been vacant for more than 12 months and reduce authorized expenditure levels by the amounts of salary and fringe benefits for the vacant positions. Repeal the requirement that state agencies complete a base budget review every third biennium. Require the secretary to review the maintenance staffing at state buildings and reorganize under the department where efficiencies could be gained.

DOA - TEACH Flexibility

Authorize the department to transfer expenditure authority between the five TEACH appropriations to better align authority with programmatic needs. Allow certain for-profit companies that meet eligibility requirements, to use BadgerNet lines to broadcast on the Internet school events that it has recorded.

DOA - Wisconsin Covenant

Transfer responsibility for promulgating administrative rules for the Wisconsin Covenant from HEAB to the Department of Administration. Eligibility for Wisconsin Covenant grants is limited to students designated as Wisconsin Covenant Scholars by the Department of Administration.

HEAB - Wisconsin Covenant

Provide \$25 million GPR to establish a base level of support for grants to qualified Wisconsin Covenant Scholars beginning in FY12. Since aid is not needed until FY12, the FY11 appropriation of \$25 million will be lapsed to the general fund.

OSER - Transfer of Human Resources Functions

Transfer human resource functions from executive branch agencies, other than the University of Wisconsin System, to the Office of State Employment Relations. Authorize the OSER to charge other state agencies for services and materials relating to the transfer.

ETF - Domestic Partner Coverage for State Health Insurance

Extend benefits offered by the Group Insurance Board and the Wisconsin Retirement System to domestic partners of state employees, including University of Wisconsin faculty and academic staff.

ETF - Retirement Benefits for Educational Support Employees

Modify existing law to permit educational support employees to accrue creditable retirement service at the same rate as school district teachers, librarians and administrators.

DOJ - Fee Increase for Background Checks

Provide expenditure authority to upgrade two electronic law enforcement systems, funded from increased fees charged for background checks conducted by the Department.

DOR - School Levy Tax Credit

Provide \$150 million GPR in both FY10 and FY11 to fully fund the ongoing base level for the school levy tax credit.

DOT - Driver Education Grant Program

Provide \$4 million in each fiscal year for a driver education grant program, which will assist low-income individuals to afford driver education classes.

DOT - Fees for School Bus Inspection

Allow DOT to charge fees for the inspection of school buses. DOT must specify the fee charged in rule.

Items Not Included in the Governor's Budget Bill

World Languages Initiative for Elementary Schools	4002
International Education	4003
Environmental Education Consultant	4004
Advanced Placement Grants	4005
Supporting Gifted & Talented Pupils	4006
Heritage Language Learning Initiative	4501
Bilingual-Bicultural Education Aid Increase	4503
Expanded Bilingual-Bicultural Education Aid	4504
Alternative Education Grants	4505
School Nurse Grant Program	4506
School Safety Grants	4507
School Breakfast Reimbursement	4508
School Milk Program Reimbursement	4509
School Lunch Matching Reimbursement	4510
Preschool-Grade 5 Program	4511
Head Start State Supplement	4517
Homeless Grants	4515
Transportation Aid	5001
Sparsity Aid for Small/Rural Districts	5002
Operations/Resources at WCBVI	5503
Operations/Resources at WESP-DHH	5504
Library Delivery Services	6003
Online Licensing System	6501
HEAB- New High Need Teachers Loan Forgiveness Program	6502
HEAB- Expand Minority Teachers Loan Forgiveness Program	6502
Online Student Assessments	7003
WKCE in Spanish & Hmong	7004
MPCP & Open Enrollment Online Systems	7006
Longitudinal Data System	7007
Services for Drivers Position Authority	7008
Liability Insurance Increase	7010
Revenue Limit – Flexibility	7505