

Wisconsin Department of Public Instruction

2005-2007 Education Agenda

Biennial Budget Highlights



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State Superintendent**

September 2004

**Department of Public Instruction
2005-2007 Education Agenda**

Biennial Budget Highlights

This document summarizes the State Superintendent's 2005-2007 biennial budget request. Proposals are organized according to the following major budget themes:

- *Improving Student Achievement/Closing the Achievement Gap*
- *Advancing Rural Wisconsin Initiative*
- *Early Learning Opportunities*
- *Special Education*
- *Quality Educators*
- *Libraries*
- *Agency Operations and Resources*
- *School Finance and Revenue Limits*

The complete department biennial budget can be found online at www.dpi.state.wi.us.

2005-07 Biennial Budget Decision Items

	<u>DIN #</u>	<u>FY 06</u>			<u>FY 07</u>		
		<u>Dollars</u>	<u>Source</u>	<u>FTE</u>	<u>Dollars</u>	<u>Source</u>	<u>FTE</u>
<u>Improving Student Achievement/Closing the Achievement Gap</u>							
American Indian Issues Initiative	4001	\$80,600	PR	1.0	\$413,800	PR	1.0
Support an expanded American Indian studies program and provide funding to support the newly established American Indian Student Achievement Network (AISAN). Includes 1.0 FTE consultant. The department also requests \$150,000 in FY07 for grants to support diversity education initiatives. All funded with Indian Gaming Revenues.							
Advanced Placement Grants	4002	\$266,300	GPR	1.0	\$286,700	GPR	1.0
\$200,000 GPR annually in FY06 and FY07 to award grants to school districts to partially reimburse the costs related to offering AP courses to students. Grants available only to schools that are not currently offering AP courses or programs. Grants will be awarded based on the number of students participating in AP courses (limited to \$300 per student per semester). Also 1.0 FTE consultant to administer grants and to serve as Gifted and Talented lead position.							
Supporting Gifted and Talented Pupils	4003	\$182,000	GPR		\$182,000	GPR	
Expand district Gifted and Talented co-op program to all 12 CESAs and MPS. Two courses offered at each site consisting of 4-6 middle schools and 25-30 students. \$7,000/course x 26 courses							
School Breakfast Program Reimbursement Rate	4004	\$500,100	GPR		\$830,100	GPR	
Increase the per meal reimbursement rate from 10 cents to 15 cents per breakfast served by public and private schools under the state's School Breakfast Program.							
Reduced-Price School Breakfast	4005	\$1,200,000	GPR		\$1,200,000	GPR	
\$1,200,000 GPR annually in FY06 and FY07 to create a new grant program to pay the 30 cents charged to each student for his or her reduced-price breakfast, thus allowing the student to eat a free breakfast.							
Strengthening Wisconsin Educational Opportunities Program	4006	\$125,100	GPR	2.0	\$155,500	GPR	2.0
<ul style="list-style-type: none"> Request 1.0 FTE Education Specialist at \$48,100 GPR in FY06 and \$63,300 GPR in FY07 to reinstate the GPR Talent Search position in the Green Bay WEOP office. 							

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<ul style="list-style-type: none"> • Increase the WEOP variable budget: Request \$28,900 GPR in FY06 and \$28,900 in FY07 to raise the annual WEOP/Office of Urban Education (OUE) variable operations budget from \$21,100 GPR to \$50,000 GPR. • Request 1.0 FTE Education Specialist at \$48,100 GPR in FY06 and \$63,300 GPR in FY07 to reinstate the Talent Search position in the Milwaukee WEOP office. 							
Minority Group Pupil Precollege Scholarship Program Provide additional scholarships, serve more pupils, and act as an inflationary adjustment for such factors as the increasing cost of university programs.	4007	\$175,000	GPR		\$175,000	GPR	
Bilingual-Bicultural Education Aid Increase An additional \$14,393,400 GPR in FY06 and \$16,434,700 GPR in FY07 to increase the current bilingual-bicultural aid program to reimburse approximately 30 percent of approved prior year costs (up from 12% in FY05) for school districts required to offer bilingual-bicultural education programs.	4008	\$14,393,100	GPR		\$16,434,700	GPR	
Bilingual-Bicultural Education Aid for Currently Ineligible Pupils Create a new bilingual-bicultural categorical aid program to award \$400 per limited-English proficient (LEP) pupil to districts that have LEP populations below the statutory threshold and thus do not qualify for categorical aid under s. 115.97 (2) (3) and (4), Stats., but are still educating LEP students.	4009	\$5,440,000	GPR		\$5,640,000	GPR	
<u>Rural Initiative</u>							
Transportation Aid Double the state statutory reimbursement rates to reflect increased costs of transporting pupils in all districts, and provide even higher reimbursement rates to 284 districts transporting pupils the farthest distances (over 12 miles).	4501	\$21,130,000	GPR		\$21,130,000	GPR	
Sparsity Aid for Small/Rural Districts Create a new categorical aid program for small, rural districts to provide them with additional funding to be used for locally-determined purposes. Criteria: Under 2,000 students; less than 15 students per square mile; minimum free and reduced lunch of 20%. \$300/student for districts above 40% FRL, \$150/student between 20-40% FRL.	4502	\$0	GPR		\$24,000,000	GPR	

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Declining Enrollment Revenue Limit Exemption Maintain current three-year rolling average calculation for revenue limits, but change current 75% hold harmless non-recurring exemption to a recurring exemption that districts could retain in their base revenue limit for the following year. Provides roughly \$30+ million in additional revenue limit authority statewide annually (above the \$30 million now allowed on a non-recurring basis), beginning in the second year of its implementation (2006-07 if implemented in 2005-06).	4503	\$0			\$0		

Early Learning Opportunities

Supporting 4-Year-Old Kindergarten <ul style="list-style-type: none"> Create a new categorical grant program offering a start-up grant for districts wishing to implement 4K. The grant is proposed to be \$3,000 per 4K pupil to districts in the first year of their offering a new 4K program. This request assumes that 10 new districts will offer 4K in FY 07 with an average of 100 pupils. However, funding will be available for up to 1,000 total pupils, regardless of the number of districts participating. Districts will be eligible for the grant for two years. All school districts that adopt “community approaches” to early care and education would be eligible to count an additional 0.1 FTE (above current 0.5 or 0.6, up to 0.7 max) toward funding for each 4K pupil enrolled in the district. Using the assumption that 25% of districts currently operating 4K programs would adopt “community approaches” and be approved by the department, the estimated increased enrollment count would provide additional statewide revenue limit authority of approximately \$1.5 million in the first year of its implementation (presumably FY 07), \$3 million in the second year, and \$4.5 million in its third year. 	5001	\$0	GPR		\$3,000,000	GPR	
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<p>Strengthening SAGE Program</p> <p>Strengthen the Student Achievement Guarantee in Education (SAGE) program through the following initiatives:</p> <ul style="list-style-type: none"> • Increase SAGE aid: Request \$26,925,400 GPR in FY06 and \$28,142,900 GPR in FY07 to increase the per full-time equivalent (FTE) low income pupil aid in SAGE from \$2,000 to \$2,500. • Add new SAGE schools: Request \$1,175,000 GPR in FY07 to allow an estimated 10 additional schools to join SAGE, assuming SAGE aid is raised to \$2,500 per low income pupil. Specify a one-year application window. • Electronic reporting: Request a one-time expenditure of \$75,000 GPR in FY06 to fund an Internet-based reporting system for SAGE data. Request \$15,000 GPR in FY07 for ongoing system maintenance. 	5002	\$27,000,400	GPR		\$29,332,900	GPR	
<p>Preschool-Grade 5 Program</p> <p>An increase of \$367,700 GPR in FY06 and FY07 to provide additional funding to the Preschool-Grade 5 (P-5) program. The additional funding will provide an inflationary increase to the program so the following functions, which are critical to closing the achievement gap, can continue to be performed:</p> <ul style="list-style-type: none"> • Aggressive reading programs; • Maintain quality teachers in P-5 schools; • Provide more staff development in schools; • Provide more in-service opportunities for parents to become more involved in their child's education; • Closing the digital divide. <p>The additional money would be spread across the 38 schools that currently participate in the P-5 program (\$367,700/38 schools = average of \$9,676 per school).</p>	5003	\$367,700	GPR		\$367,700	GPR	
<p>SAGE Appropriation Consolidation</p> <p>Combine the two existing SAGE aid appropriations into one.</p>	5004	\$0			\$0		

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<u>Special Education</u>							
Special Education Categorical Aid Increase special ed aids to maintain an estimated 30% reimbursement of eligible costs. Also include counselor costs as eligible for categorical aid.	5501	\$25,688,200	GPR		\$48,290,000	GPR	
High-Cost Special Education Initiative \$5,000,000 GPR annually in FY06 and FY07 for a categorical aid program that would provide funding to school districts, Cooperative Educational Service Agencies (CESAs), County Children with Disabilities Education Boards (CCDEBs) and charter schools established under s. 118.40 (2r), Wis. Stats., to educate children with high-cost special needs.	5502	\$5,000,000	GPR		\$5,000,000	GPR	
Options for Residential School Pupils 6.92 GPR FTE and \$219,100 GPR in FY06 and \$285,100 GPR in FY07 to establish additional staffing at the residential school campuses of the Wisconsin Educational Services Program for the Deaf and Hard of Hearing (WESP-DHH) and the Wisconsin Center for the Blind (WCBVI) to serve pupils with severe and multiple disabilities. At the Wisconsin School for the Deaf (WSD), funding of \$89,900 in FY06 and \$116,900 in FY07 would support three additional child care counselors, two evening and one overnight, as well as one half-time guidance counselor. At the Wisconsin School for the Visually Handicapped (WSVH), residential campus of the WCBVI, funding of \$129,200 in FY06 and \$168,200 in FY07 would support three child care counselors, a teacher and a teacher assistant.	5503	\$219,100	GPR	6.92	\$285,100	GPR	6.92
WESP-DHH and WCBVI Outreach Programs Provide adequate funding for the statewide outreach programs of the Wisconsin Educational Services Program for the Deaf and Hard of Hearing (WESP-DHH) and the Wisconsin Center for the Blind and Visually Impaired (WCBVI). Despite the progress that has been made in improving services to pupils who are deaf/hard of hearing and blind/visually impaired throughout the state, additional state resources are needed if the department is to successfully carry out the statutory requirements of Acts 9 and 57.	5504	\$81,400	GPR		\$81,400	GPR	

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<u>Quality Educators</u>							
Mentoring Grants for Initial Educators Create a new mentoring categorical aid grant program. The grant will provide \$750 per initial educator. This request assumes the following: a) there will be approximately 3,500 initial educators each year; and b) there will be one mentor per initial educator.	6001	\$2,625,000	GPR		\$2,625,000	GPR	
Grants for Master Educators Increase the existing sum sufficient national teacher certification grant appropriation to allow teachers receiving master educator licenses through the state process to receive the same grants as those master educators receiving licenses through national certification.	6002	\$120,000	GPR		\$280,000	GPR	
National Teacher Certification Reestimate Reestimate sum sufficient appropriation that awards grants to teachers receiving national certification.	6003	\$155,000	GPR		\$342,500	GPR	
Elimination of Qualified Economic Offer Repeal the QEO provisions related to teacher collective bargaining. Through this action, teachers will no longer be constrained by an artificial limit in terms of their ability to bargain compensation increases. Teachers will be able to collectively bargain under essentially the same parameters as other represented public employees.	6004	\$0			\$0		
<u>Libraries</u>							
Badgerlink Request \$594,000 SEG (from Universal Service Fund) in FY06 and \$632,000 SEG in FY07 to maintain the current level of services through BadgerLink, based on the five-year contract pricing, and add one or more encyclopedias for users of all ages and/or materials to assist students in completing classroom assignments.	6501	\$594,000	SEG		\$632,000	SEG	
Public Library System Aid Current law requires the department to include a 13 percent index level of funding for public library systems in its biennial budget request. In FY04, the index of state aid to local and county aid for public library service is estimated to have fallen to 8.2 percent.	6502	\$10,055,200	GPR		\$11,025,300	GPR	

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Library Delivery Services Funds to cover the increasing delivery costs incurred by public library systems. This assumes 6% annual expense growth between FY04 and FY07.	6503	\$329,600	GPR		\$349,300	GPR	
Library Service Contracts Restore the contracts appropriation reductions taken in the 2003-05 budget, putting the funding back to the FY03 level.	6504	\$154,800	GPR		\$154,800	GPR	
<u>Agency Operations and Resources</u>							
Wisconsin Knowledge and Concepts Examination A 5 percent increase to support and fulfill the department's responsibility to administer and contract for the Wisconsin Knowledge and Concepts Examination.	7001	\$329,200	GPR		\$329,200	GPR	
Wisconsin Career Assessment Necessary to provide continued funding for the Wisconsin Career Assessment (WCA), a web-based career assessment program which the department currently is supporting in the 2003-05 biennium through the federal Carl Perkins Vocational and Technical Education Act of 1998. However, imminent reauthorization of that act is necessary for continued funding, and the Bush Administration has indicated a policy shift—more toward academics than voc-tech—which would make continued funding for WCA through Carl Perkins unlikely. Collaboration with DWD.	7005	\$125,000	GPR		\$125,000	GPR	
Web-Based Online Teacher Licensing Project By creating a web-based, on-line educator licensing system, the department can become an efficient, high performance organization decreasing the amount of paper and time it takes to process applications and issue licenses. Also, license information could be made more readily available across the agency and to the general public. Request includes GPR in FY07 and expenditure authority increases for teacher license revenues in both years. Includes 2.0 PR project FTE each year.	7006	\$0 \$839,800	GPR PR	2.0	\$195,100 \$931,500	GPR PR	2.0
Milwaukee Parental Choice Program Application Database Funds in FY06 to develop an on-line pupil application and financial database to use in processing payments for the Milwaukee Parental Choice Program. If this request is approved, the \$11,600	7007	\$60,000	GPR		\$0	GPR	

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GPR the department currently uses for data entry costs will be internally reallocated toward maintenance of the MPCP pupil application and financial database in FY07 and beyond.							
WIDA Consortium Non-statutory language authorizing DPI to assist in the establishment of a private, non-profit independent foundation with its membership consisting of a coalition of agents of public K-12 state education agencies. It shall be the purpose of the foundation to solicit and obtain federal and state grant and other public and private funding to be used for group contracting and purchase of education services including for compliance with the Elementary and Secondary Education Act. Those services shall include high quality English language proficiency examinations, alternate examinations and contracting for the production, distribution, scoring and reporting of those examinations and making them available to coalition members.	7008	\$0			\$0		
Repeal of State-Owned Housing Appropriation The home on the residential school campus in Janesville has been rented to the school superintendent or other administrator for use as a residence for a number of years. However, the home is no longer used for this purpose, and rent revenue is no longer received. The balance in the appropriation is being spent on renovations so the home can be used as part of the instructional program and will no longer be needed beginning in FY07.	7009	\$0			\$0		

School Finance and Revenue Limits

General Equalization Aids An increase in general aids equal to the projected annual percent change in district revenue limits – 2.5%.	7501	\$107,938,600	GPR		\$218,575,800	GPR	
Milwaukee Parental Choice Program Reestimate A reestimate of MPCP costs, based on the percent change in general school aids. Assumes hitting the 15% of MPS enrollment cap in FY06.	7502	\$6,361,600	GPR		\$8,611,200	GPR	
Milwaukee/Racine Charter School Program Reestimate A reestimate of MRCSP costs, based on the percentage increase in MPCP dollars.	7503	\$3,936,100	GPR		\$7,613,500	GPR	

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Unused Revenue Limit Carryover Increase the allowable unused revenue limit carryover percentage from 75% to 100% beginning in FY 06. Under current law, if a school district's revenues are less than the maximum amount allowed by law for that year, the school district's revenue limit in the following school year is increased by an amount equal to 75% of the difference between the actual revenue limit authority it used and the maximum amount it was allowed. The local fiscal effect upon local property tax levies would be dependent upon local school districts' decisions. To the extent that school boards utilize the additional revenue limit authority allowed under the provisions of the bill, school property taxes could increase. However, the bill could also result in lower school district property taxes to the extent that school boards choose not to levy to their maximum in any given year.	7504	\$0			\$0		
Low Revenue Ceiling Adjustment Increase per pupil low revenue ceiling by \$400 annually in 2005-06 (\$8,200) and 2006-07 (\$8,600) to continue to provide the state's lowest spending districts with the opportunity to narrow the disparity with the highest spending districts.	7505	\$0			\$0		
SAGE Debt Service Aid Reestimate Debt service costs related to SAGE capital projects approved in the 1999-2001 biennium are lower than the appropriated level of \$300,000 per year.	7506	(\$100,000)	GPR		(\$100,000)	GPR	
Residential and 2r Charter Schools Eligibility for Lunch Aid Statutory language change to allow the state's two residential schools and charter schools under s. 118.40(2r) to be eligible to receive school lunch state aids.	7507	\$0			\$0		
Totals		\$235,372,900		12.92	\$408,495,100		12.92