

# The Potential Financial Impact of a



### North Crawford and Boscobel Consolidation

### **Financial Planning Program**

Presented by:

PMA Financial Network, Inc.

July 26, 2010



### Back ground

- The FY2007-09 State Budget allocated \$250,000 to study the fiscal impact of school district consolidations
- Districts were allotted \$10,000 per study
- FY2008-09 and FY2009-10 North Crawford School District and Boscobel Area Schools prepared 5-year financial forecasts utilizing PMA Financial Network's FPP (Financial Planning Program) services
- PMA created a consolidated district, based on the FY2009-10 base year forecast for both districts

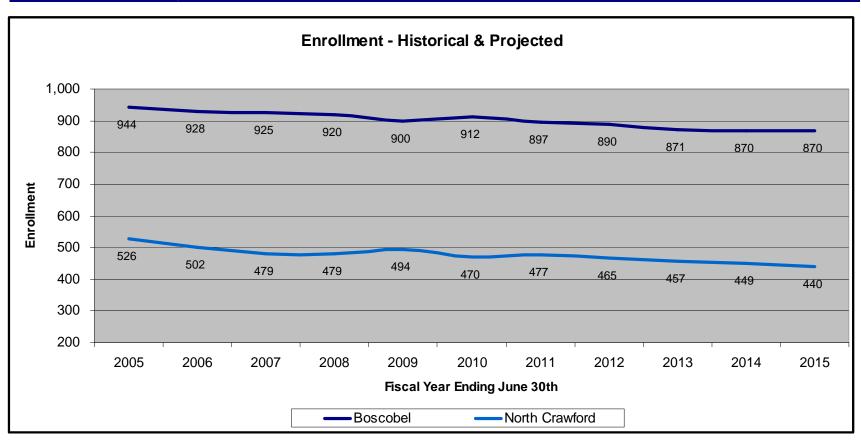
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### Process

- Both districts completed 5-year financial forecasts
- PMA combined both districts by linking the new consolidated district forecasts to the original forecasts
- Revenue and expenditure assumptions were established
- Open Enrollment students between both districts were eliminated and added back as resident students attending the district
- A beginning forecast was established
- Efficiencies were identified and added to the new forecast
- State incentives were added to the new forecast



### **Enrollment Analysis**



### Boscobel & North Crawford Consolidation Study



#### **Enrollment Analysis**

		Fiscal Year Ending June 30th											
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015		
			Actual			Current			Projected				
Boscobel	944	928	925	920	900	912	897	890	871	870	870		
North Crawford	526	502	479	479	494	470	477	465	457	449	440		
Sub Total						1,382	1,374	1,355	1,328	1,319	1,310		
Eliminate Inter-Di	strict Open	Enrollment	t			(11)	(11)	(11)	(11)	(11)	(11)		
<b>Grand Total</b>						1,371	1,363	1,344	1,317	1,308	1,299		

- Boscobel's enrollment is projected to decline by 42 students over the next 5 years
- North Crawford's enrollment is projected to decline by 30 students over the next 5 years
- Consolidated enrollment is projected to decline by 72 students over the next 5 years
- Impact on enrollment, relative to consolidation, was not taken into consideration

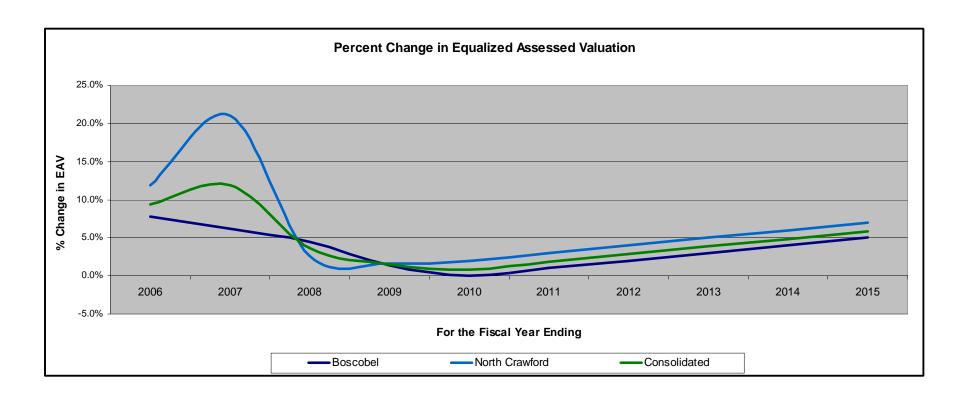


#### **Equalized Assessed Valuation**

		Fiscal Year Ending June 30th											
	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015		
			Actual			Current			Projected				
Boscobel	\$227,089,075	\$244,753,565	\$259,791,760	\$271,357,293	\$275,189,759	\$275,189,759	\$277,933,490	\$283,475,825	\$291,955,599	\$303,601,155	\$318,740,378		
% Change		7.8%	6.1%	4.5%	1.4%	0.0%	1.0%	2.0%	3.0%	4.0%	5.0%		
North Crawford	\$139,331,330	\$155,901,416	\$188,609,659	\$193,565,910	\$196,715,396	\$200,649,234	\$206,668,006	\$214,933,786	\$225,679,300	\$239,218,649	\$255,962,309		
% Change		11.9%	21.0%	2.6%	1.6%	2.0%	3.0%	4.0%	5.0%	6.0%	7.0%		
Consolidated	\$366,420,405	\$400,654,981	\$448,401,419	\$464,923,203	\$471,905,155	\$475,814,994	\$484,554,530	\$498,340,389	\$517,543,896	\$542,655,696	\$574,460,265		
% Change		9.3%	11.9%	3.7%	1.5%	0.8%	1.8%	2.8%	3.9%	4.9%	5.9%		



#### **Equalized Assessed Valuation**



### Expenditure A ssumptions

- Salaries for all groups and employee types 1.5% increase
  - □ Included 6, 7, 6, 3, and 0 teacher retirements for the next 5 years respectively.
- Benefits
  - □ Health Insurance 8% per year increase
  - □ Dental Insurance 2% per year increase
  - □ WRS Increased rates by .8% for years 1 and 2, 1% for years 3 and 4 and .2% for year 5
  - □ Post Employment Benefits Includes liabilities for both districts' current retirees plus benefits for projected retirees.
- Discretionary Expenditures Projected to remain at current spending levels
- Non-Discretionary Expenditures
  - □ Utilities 7.5% per year increase
  - □ Transportation 5% per year increase
  - □ District Insurance 5% per year increase

### Revenue A ssumptions (Base Forecast)

- Per Member Revenue Limit Increase \$200 for all 5 years
- Boscobel's \$550,000 and \$600,000 non-recurring referenda to exceed revenue limits included for FY2010-11 and FY2011-12 respectively.
- EAV Net effective increases of 1.8%, 2.8%, 3.9%, 4.9% and 5.9% over the next five years respectively.
- Fund 39 Levy (Referendum approved debt) \$0 for all years. Consolidated district is debt free

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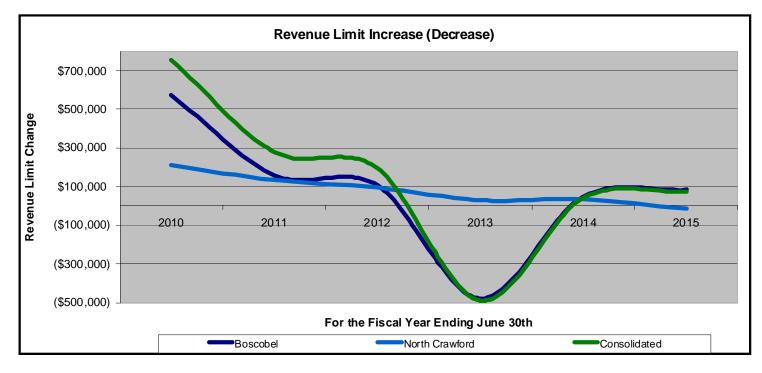
■ Fund 80 (Community Service Fund) - \$6,200 for all years



### Revenue Limit Growth (Decrease)

Boscobel North Crawford Consolidated

	For the Fiscal Year Ending June 30th											
2010	2011	2012	2013	2014	2015							
Current			Projected									
\$575,600	\$158,200	\$106,868	(\$479,661)	\$47,868	\$83,509							
\$209,807	\$134,951	\$94,200	\$29,472	\$34,165	(\$15,985)							
\$757,370	\$279,036	\$195,959	(\$489,665)	\$41,885	\$75,251							



Assuming \$200 per member revenue limit increase in all fiscal years

Boscobel & North Crawford Consolidation Study

# **Summary Projections**

- Reports
  - North Crawford School District
  - Boscobel Area Schools
  - Consolidated District BEFORE efficiencies
  - Consolidated District AFTER efficiencies
  - Summary Excess (Deficit) with State Incentives (Consolidation Aid) included
  - Mill Rate Analysis

#### North Crawford School District

		NOI	rtn Cr	awiora	<b>5</b> CH00.	i Distric	τ				
General Fund - Proj	ection Sum	ımary									
	BUDGET					PROJECT	IONS				
			%		%		%		%		%
	2010	FY - 2011	Change	FY - 2012	Change	FY - 2013	Change	FY - 2014	Change	FY - 2015	Change
REVENUE											
Local Sources	\$1,672,200	\$1,847,485	10.5%	\$1,864,968	0.9%	\$2,020,703	8.4%	\$2,099,197	3.88%	\$2,199,597	4.8%
State Sources	\$3,364,806	\$3,295,333	-2.1%	\$3,372,485	2.3%	\$3,247,030	-3.7%	\$3,203,510	-1.3%	\$3,112,062	-2.9%
Federal Sources	\$324,832	\$324,832	0.0%	\$324,832	0.0%	\$324,832	0.0%	\$324,832	0.0%	\$324,832	0.0%
Other	\$184,497	\$192,280	4.2%	\$197,652	2.8%	\$203,199	2.8%	\$208,924	2.8%	\$214,835	2.8%
TOTAL REVENUE	\$5,558,835	\$5,672,429	2.0%	\$5,772,437	1.8%	\$5,808,263	0.6%	\$5,848,963	0.7%	\$5,863,825	0.3%
EXPENDITURES											
Salary and Benefits	\$3,807,015	\$3,919,550	3.0%	\$4,061,190	3.6%	\$4,215,206	3.8%	\$4,353,063	3.3%	\$4,460,600	2.5%
Other Objects	\$1,751,820	\$1,753,265	0.1%	\$1,790,650	2.1%	\$1,841,970	2.9%	\$1,894,044	2.8%	\$1,949,638	2.9%
TOTAL EXPENDITURES	\$5,558,835	\$5,672,815	2.1%	\$5,851,840	3.2%	\$6,057,176	3.5%	\$6,247,107	3.1%	\$6,410,238	2.6%
EXCESS (DEFICIT)											
REVENUE OVER EXP.	\$0	(\$385)		(\$79,404)		(\$248,913)		(\$398,144)		(\$546,413)	
Excess (Deficit) Over Previous											
Fiscal Year		(\$385)		(\$79,018)		(\$169,509)		(\$149,232)		(\$148,269)	
EGINNING FUND BALANCE	\$2,551,019	\$2,551,019	0.0%	\$2,550,634	0%	\$2,471,231	-3%	\$2,222,318	-10%	\$1,824,174	-17.9%
ENDING FUND BALANCE	\$2,551,019	\$2,550,634	0%	\$2,471,231	-3%	\$2,222,318	-10%	\$1,824,174	-18%	\$1,277,761	-30%
•											•
FUND BALANCE AS % OF											
<b>EXPENDITURES</b>	45.89%	44.96%		42.23%		36.69%		29.20%		19.93%	

### Boscobel & North Crawford Consolidation Study

Presented July 26, 2010

#### **Boscobel Area Schools**

			DUSC	UDUI AI	a scii	10019					
<b>General Fund - Proj</b>	ection Sun	ımary									
	BUDGET					PROJECT	IONS				
			%		%		%		%		%
	2010	FY - 2011	Change	FY - 2012	Change	FY - 2013	Change	FY - 2014	Change	FY - 2015	Change
REVENUE											
Local Sources	\$2,507,434	\$2,424,998	-3.3%	\$2,446,468	0.9%	\$1,778,535	-27.3%	\$1,773,428	-0.29%	\$1,706,186	-3.8%
State Sources	\$7,003,290	\$7,342,656	4.8%	\$7,427,681	1.2%	\$7,614,937	2.5%	\$7,667,858	0.7%	\$7,818,609	2.0%
Federal Sources	\$289,833	\$289,833	0.0%	\$289,833	0.0%	\$289,833	0.0%	\$289,833	0.0%	\$289,833	0.0%
Other	\$139,783	\$139,872	0.1%	\$143,956	2.9%	\$148,171	2.9%	\$152,522	2.9%	\$157,014	2.9%
TOTAL REVENUE	\$9,940,340	\$10,197,360	2.6%	\$10,307,937	1.1%	\$9,831,476	-4.6%	\$9,883,642	0.5%	\$9,971,643	0.9%
EXPENDITURES											
Salary and Benefits	\$7,102,076	\$7,211,878	1.5%	\$7,495,316	3.9%	\$7,729,319	3.1%	\$7,989,808	3.4%	\$8,274,355	3.6%
Other Objects	\$3,053,539	\$3,089,676	1.2%	\$3,180,726	2.9%	\$3,252,931	2.3%	\$3,349,519	3.0%	\$3,455,749	3.2%
TOTAL EXPENDITURES	\$10,155,615	\$10,301,554	1.4%	\$10,676,042	3.6%	\$10,982,250	2.9%	\$11,339,327	3.3%	\$11,730,104	3.4%
EXCESS (DEFICIT)											
REVENUE OVER EXP.	(\$215,275)	(\$104,194)		(\$368,105)		(\$1,150,774)		(\$1,455,685)		(\$1,758,461)	
<b>Excess (Deficit) Over Previous</b>											
Fiscal Year		\$111,081		(\$263,911)		(\$782,669)		(\$304,911)		(\$302,776)	
EGINNING FUND BALANCE	\$2,039,732	\$1,824,457	-10.6%	\$1,720,263	-6%	\$1,352,158	-21%	\$201,384	-85%	(\$1,254,301)	-723%
ENDING FUND BALANCE	\$1,824,457	\$1,720,263	-6%	\$1,352,158	-21%	\$201,384	-85%	(\$1,254,301)	-723%	(\$3,012,762)	140%
FUND BALANCE AS % OF											
EXPENDITURES	17.97%	16.70%		12.67%		1.83%		-11.06%		-25.68%	

### Boscobel & North Crawford Consolidation Study

#### Consolidated School District - REFORE Consolidation Efficiencies and Consolidation Aid

	Consolidated School District - DEFORE Consolidation Efficiencies and Consolidation Aid											
General Fund - Projection Summary												
ſ	BUDGET					PROJECT	IONS					
			%		%		%		%		%	
	2010	FY - 2011	Change	FY - 2012	Change	FY - 2013	Change	FY - 2014	Change	FY - 2015	Change	
REVENUE												
Local Sources	\$4,179,634	\$4,275,752	2.3%	\$4,473,272	4.6%	\$3,884,390	-13.2%	\$3,956,542	1.86%	\$4,009,164	1.3%	
State Sources	\$10,368,096	\$10,592,691	2.2%	\$10,591,381	0.0%	\$10,690,301	0.9%	\$10,660,974	-0.3%	\$10,708,764	0.4%	
Federal Sources	\$614,665	\$614,665	0.0%	\$614,665	0.0%	\$614,665	0.0%	\$614,665	0.0%	\$614,665	0.0%	
Other	\$324,280	\$284,444	-12.3%	\$293,277	3.1%	\$302,430	3.1%	\$311,912	3.1%	\$321,736	3.1%	
TOTAL REVENUE	\$15,499,175	\$15,780,052	1.8%	\$15,985,096	1.3%	\$15,504,286	-3.0%	\$15,556,593	0.3%	\$15,666,829	0.7%	
EXPENDITURES												
Salary and Benefits	\$10,909,091	\$11,202,380	2.7%	\$11,526,063	2.9%	\$11,840,804	2.7%	\$12,204,886	3.1%	\$12,524,263	2.6%	
Other Objects	\$4,805,359	\$4,801,024	-0.1%	\$4,916,973	2.4%	\$5,048,312	2.7%	\$5,197,920	3.0%	\$5,355,312	3.0%	
TOTAL EXPENDITURES	\$15,714,450	\$16,003,403	1.8%	\$16,443,036	2.7%	\$16,889,116	2.7%	\$17,402,806	3.0%	\$17,879,575	2.7%	
EXCESS (DEFICIT)												
REVENUE OVER EXP.	(\$215,275)	(\$223,352)		(\$457,940)		(\$1,384,830)		(\$1,846,213)	)	(\$2,212,746)		
Excess (Deficit) Over Previous												
Fiscal Year		(\$8,077)		(\$234,589)		(\$926,889)		(\$461,383)	1	(\$366,533)		
EGINNING FUND BALANCE	\$4,590,752	\$4,375,477	-4.7%	\$4,152,125	-5%	\$3,694,185	-11%	\$2,309,355	-37%	\$463,142	-79.9%	
ENDING FUND BALANCE	\$4,375,477	\$4,152,125	-5%	\$3,694,185	-11%	\$2,309,355	-37 %	\$463,142	-80%	(\$1,749,604)	-478%	
FUND BALANCE AS % OF												
EXPENDITURES	27.84%	25.95%		22.47%		13.67%		2.66%		-9.79%		

#### Boscobel & North Crawford Consolidation Study

Presented July 26, 20

### Consolidation Efficiencies

- Consolidation Efficiencies factored into the forecast include:
  - Staffing Considerations
    - Teaching
    - Support
    - Administrative
- Consolidation Efficiencies not factored into the forecast include:
  - Transportation
  - Facilities
  - Other

#### Consolidated School District with Consolidation Efficiencies and BEFORE Consolidation Aid

General Fund - Pro	jection Summary
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Ī	BUDGET					PROJECTI	IONS				
			%		%		%		%		%
	2010	FY - 2011	Change	FY - 2012	Change	FY - 2013	Change	FY - 2014	Change	FY - 2015	Change
REVENUE	•										
Local Sources	\$4,179,634	\$4,275,752	2.3%	\$4,967,645	16.2%	\$4,350,451	-12.4%	\$4,384,001	0.77%	\$4,417,081	0.8%
State Sources	\$10,368,096	\$10,592,691	2.2%	\$10,097,008	-4.7%	\$10,224,240	1.3%	\$10,233,515	0.1%	\$10,300,847	0.7%
Federal Sources	\$614,665	\$614,665	0.0%	\$614,665	0.0%	\$614,665	0.0%	\$614,665	0.0%	\$614,665	0.0%
Other	\$324,280	\$284,444	-12.3%	\$293,277	3.1%	\$302,430	3.1%	\$311,912	3.1%	\$321,736	3.1%
TOTAL REVENUE	\$15,499,175	\$15,780,052	1.8%	\$15,985,096	1.3%	\$15,504,286	-3.0%	\$15,556,593	0.3%	\$15,666,829	0.7%
EXPENDITURES											
Salary and Benefits	\$10,909,091	\$10,186,052	-6.6%	\$10,463,644	2.7%	\$10,728,528	2.5%	\$11,039,926	2.9%	\$11,308,316	2.4%
Other Objects	\$4,805,359	\$4,656,948	-3.1%	\$4,765,923	2.3%	\$4,889,726	2.6%	\$5,031,360	2.9%	\$5,180,941	3.0%
TOTAL EXPENDITURES	\$15,714,450	\$14,843,000	-5.5%	\$15,229,566	2.6%	\$15,618,254	2.6%	\$16,071,286	2.9%	\$16,489,257	2.6%
EXCESS (DEFICIT)											
REVENUE OVER EXP.	(\$215,275)	\$937,052		\$755,530		(\$113,968)		(\$514,694)		(\$822,428)	
Excess (Deficit) Over Previous											
Fiscal Year		\$1,152,327		(\$181,522)		(\$869,498)		(\$400,726)		(\$307,735)	
EGINNING FUND BALANCE	\$4,590,752	\$4,375,477	-4.7%	\$5,312,528	21%	\$6,068,058	14%	\$5,954,090	-2%	\$5,439,397	-8.6%
ENDING FUND BALANCE	\$4,375,477	\$5,312,528	21%	\$6,068,058	14%	\$5,954,090	-2%	\$5,439,397	-9%	\$4,616,969	-15%
FUND BALANCE AS % OF											
EXPENDITURES	27.84%	35.79%		39.84%		38.12%		33.85%		28.00%	

Boscobel & North Crawford Consolidation Study



### Consolidation A id

- Wisconsin Stats 117.08 and 117.09 provide for additional funding, not counted in the consolidated district's Revenue Limit computation.
- Wisconsin Stats 121.07 (6)(e) and 121.07(7)(e) provide for 15% increases Aid Guarantees and Cost Ceilings for five years, beginning with the year the consolidation takes effect.

#### **General State Aid \***

			For the Fisc	al Year Ending	June 30th		
	2009	2010	2011	2012	2013	2014	2015
	Actual	Current			Projected		
Boscobel	\$6,261,722	\$6,502,189	\$6,853,488	\$6,947,295	\$7,148,110	\$7,211,382	\$7,375,366
North Crawford	\$3,160,317	\$3,180,664	\$3,114,726	\$3,197,158	\$3,074,329	\$3,034,742	\$2,946,753
Total	\$9,422,039	\$9,682,853	\$9,968,214	\$10,144,454	\$10,222,438	\$10,246,124	\$10,322,119
Consolidated			\$9,925,798	\$9,434,456	\$9,577,655	\$9,600,605	\$9,683,988
Consolidation Aid			\$904,350	\$454,035	\$510,304	\$611,383	\$674,430

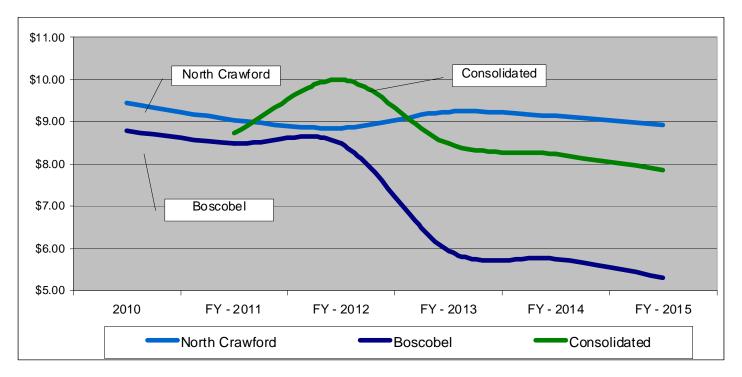
<sup>\*</sup> Line H1 - Equalized Aid BEFORE Adjustments, including Milwaukee Charter Program

#### Consolidated School District - Excess (Deficit) Analysis

Projected Deficit Compa	Projected Deficit Comparison											
	2010	FY - 2011	FY - 2012	FY - 2013	FY - 2014	FY - 2015						
North Crawford	\$0	(\$385)	(\$79,404)	(\$248,913)	(\$398,144)	(\$546,413)						
Boscobel	(\$215,275)	(\$104,194)	(\$368,105)	(\$1,150,774)	(\$1,455,685)	(\$1,758,461)						
Combined (Total)	(\$215,275)	(\$104,580)	(\$447,509)	(\$1,399,687)	(\$1,853,829)	(\$2,304,874)						
Consolidation Differences		(\$118,772)	(\$10,432)	\$14,857	\$7,616	\$92,128						
Sub Total	(\$215,275)	(\$223,352)	(\$457,940)	(\$1,384,830)	(\$1,846,213)	(\$2,212,746)						
Efficiencies		\$1,160,403	\$1,213,470	\$1,270,862	\$1,331,519	\$1,390,318						
Sub Total	(\$215,275)	\$937,052	\$755,530	(\$113,968)	(\$514,694)	(\$822,428)						
Projected Consolidation Aid		\$904,350	\$454,035	\$510,304	\$611,383	\$674,430						
Excess (Deficit) with Consol./ Aid	(\$215,275)	\$1,841,402	\$1,209,565	\$396,336	\$96,689	(\$147,998)						
Efficiencies & Consolidation Aid		\$2,064,753	\$1,667,505	\$1,781,166	\$1,942,902 <b>5-Year Total</b>	\$2,064,748 <b>\$9,521,0</b> 75						
			5-Y	ear Total Consoli	dation Aid Total	\$3,154,502						



	Projected Mill Rate Comparison												
	2010	FY - 2011	FY - 2012	FY - 2013	FY - 2014	FY - 2015							
North Crawford	\$9.45	\$9.05	\$8.86	\$9.24	\$9.14	\$8.94							
Boscobel	\$8.79	\$8.49	\$8.48	\$5.95	\$5.76	\$5.32							
Consolidated		\$8.73	\$10.00	\$8.48	\$8.23	<b>\$7.86</b>							



Consolidated mill rate assumes new district levies full authority in all years

### Summary

- State Consolidation Aid can provide immediate financial incentive (approximately \$3 million over 5 years)
- Incentive (Consolidation Aid) is outside the revenue limit
- Consolidation may result in staffing efficiencies in excess of \$1 million per year.
- Revenue limit caps will continue to be an issue for the foreseeable future.
- State Consolidation Aid is discontinued after five years. The consolidated district is projected to receive \$675,000 in it's fifth year of consolidation